Department of Environment and Natural Resources and Department of Primary Industry and Resources Submission #492

Regulation of Petroleum in the NT

Energy Division 11 March 2017

Scientific Inquiry into Hydraulic Fracturing in the Northern Territory DEPARTMENT OF PRIMARY INDUSTRY AND RESOURCES



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Brief

- How and by whom are exploration/production licences sought and obtained?
- Who/where and how are approvals and licences challenged?
- How are the conditions attached to either determined, especially in respect of water consumption?
- How is access to land regulated with pastoralists? TOs? Others?
- Can this be challenged and if so by whom, how and where?
- Who monitors compliance with conditions? Is this entity independent and transparent? How is it resourced?
- What happens if the conditions are breached?
- How is the drilling and fracking process (including the process of disposing of waste water) regulated?
- How is this monitored and what if there is a breach?
- What happens at the end of the well/project's life? Who is responsible for rehabilitation/remediation?
- What happens if a company goes bankrupt and cannot pay for rehabilitation/remediation?
- What are the critical points/ zones of potential leaks of liquids and gases, including both on-site (production) and off-site (gathering and processing, and transmission)?
- What are examples of leading practices/codes/regulations for the effective management of these critical areas
- Opportunities to achieve further, and cost-effective, reductions in leaks and emissions, such as the voluntary USA EPA NG STAR program and other programs?
- There are examples of leading regulation/practice invoked in some states in the USA and provinces in Canada.



Contents

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- Decommissioning and rehabilitation
- Suggestions for improving the current regulatory framework
- Online resources links



Energy Division – Organisation Chart



HORTHERN TERRITORY GOVERNMENT

Our Critics as - rational, decisive and honest

knowledgeable

Energy Division Regulatory Activities 2016



The energy division manages title administration and the assessment, compliance and enforcement of legislation associated with petroleum activities in the Northern Territory.

Activities are typically conducted during the dry season from May to October.



NT Legislation for Upstream Petroleum Activities

Under direct Administration

- Energy Pipelines Act
- Petroleum Act 2016 (under review)
- Schedule of Onshore Petroleum Exploration and Production Requirements 2016 (current)
- Petroleum (Environment) Regulations 2016 (enacted July 2016)

Legislation affecting Petroleum Operations

- Environmental Assessment Act
- Environmental Offences and Penalties Act
- Environmental Protection and Biodiversity Conservation Act
- Work Health and Safety (National Uniform Legislation) Act
- Waste Management and Pollution Control Act
- Water Act
- Weeds Management Act
- Sacred Sites Act
- Information Act

- Heritage Act
- Pastoral Lease Act
- Native Title Act
- Aboriginal Land Rights (NT) Act



- Control of Roads Act
- NT Wildlife Conservation Act
- Transport of Dangerous Goods
- Soil Conservation Act



S3 Objective of the Petroleum Act

- The objective of this Act is to provide a <u>legal framework</u> within which persons are encouraged to undertake <u>effective exploration</u> for petroleum and to develop petroleum production so that the <u>optimum value</u> of the resource is returned to the <u>Territory</u>.
- The legal framework provides for the following:
 - the granting of petroleum interests and renewal or transfer;
 - the promotion of active exploration for petroleum, and of the development of petroleum production if commercially viable;
 - the assessment of proposed technical works programmes and of the financial capacity of interest holders;
 - the reduction of risks, so far as is reasonable and practicable, of harm to the environment;
 - the collection and the dissemination of information;
 - the efficient administration of this Act and collection of royalties.



Why Regulate Petroleum Activities?

• S6 Petroleum property of Crown

- all petroleum on or below the surface of land within the Territory, whether that land is alienated in fee simple or not so alienated from the Crown, is and shall be deemed always to have been the property of the Crown.
- the property in petroleum produced from a well in a production licence area passes to the production licensee at the wellhead.
- Ensure that the optimum value of petroleum resources (through royalties or otherwise) is returned to the Territory
- Builds community and investor trust and confidence
- Provides a "level playing field"
- Correct market imbalance:
 - Environmental performance
 - Safety
 - Information asymmetry



Current NT Oil and Gas Industry





Energy Titles & Excluded Areas

6759

- 53 granted exploration permits
- 3 retention licences
- 5 production licences
- 26 pipeline licences
- 1 pipeline permit
- 135 exploration permit applications
- 13 Reserved Blocks:
 - RB2 West MacDonnell NP
 - RB4 Town of Katherine
 - RB5 Town of Tennant Creek
 - RB6 Town of Alice Springs
 - RB51 Port of Darwin
 - RB53 Marrakai Dam
 - RB54 Bynoe Harbour
 - RB55 Bradshaw
 - RB56 Greater Darwin Area
 - RB57 Dulcie Range NP
 - RB60 Warrai Dam
 - RB66 Elsey NP
 - RB67 Nitmiluk (Katherine Gorge) NP
 - RB68 Darwin River Dam
- 2 World Heritage listed Parks
 - Kata-Tjuta NP (Uluru)
 - Kakadu NP

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Increased uptake of acreage following shale boom in the US since 2007



The NT has experienced an immense uptake of acreage for petroleum exploration since 2007 under an overthe-counter system which was replaced with an acreage release system in 2014.

By then, a significant amount of acreage had already been released



NT Operators

- Origin Energy Resources
- Santos QNT Pty Ltd
- Central Petroleum
- Armour Energy
- Pangaea
- Beach Energy
- Hancock Prospecting
- Mosman Oil and Gas
- Imperial Oil and Gas
- Paltar/Nation Energy
- Blue Energy/Wiso
- Baraka
- TriStar
- Tamboran
- Advent Energy



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Acreage Release to Grant of Permit

- Native Title:
 - Pastoral land
 - Right to Negotiate (RTN)
 - Tripartite Agreement
- ALRA:
 - Aboriginal freehold
 - Consent to Negotiate (CTN)
 - Deed
- Engagement with pastoralist/land holder throughout the RTN process (NTA)
- On 1 January 2014 Petroleum Amendment Act 2013 introduced an 'Acreage Release Regime'
 - Before 2014, over the counter applications
 - Only two areas have actually been released through this process



Acreage Release for Petroleum Exploration

PRE - RELEASE

DPIR determines a parcel of land for release:

- Interested parties may write to the Minister asking to have a particular area released
- Generally, release areas that are considered to be highly prospective
- Consultation with other stakeholders

Areas that are excluded from petroleum exploration:

- urban residential and rural residential areas
- areas of cultural significance
- areas of intensive agriculture
- areas of high ecological value
- areas which include assets of strategic importance to nearby residential areas

Stakeholders are notified and may include, but are not limited to:

- NT and Commonwealth Government Agencies
- Land Councils, Councils, AAPA, NT Parks and Wildlife etc.





Acreage Release for Petroleum Exploration

Acreage Release

- Prospectus prepared and generally announced at a major conference (i.e. NAPE/APPEA or SEAAOC)
- Published in NT General Gazette and DPIR website
- Bidding round open for 6 -12 months
- Supported by Guidelines in accordance with the Petroleum Act;
 - Petroleum Exploration Permit Application and Conditions

Bid Preparation and Assessment Criteria

- Compliance with s16(3) of the Act
- Demonstrated capacity to undertake proposed work program:
 - Financial and technical resources
 - Ongoing access to resources to meet work commitments
 - Future viability of any consortium lodging an application,
 - Evidence of a satisfactory Joint Operating Agreement
 - Past performance in the NT or elsewhere

Assessment

- Assessment must be undertaken according to the Petroleum Exploration Permit Application and Conditions:
 - "Criteria for Assessment Petroleum Exploration Applications" and the Petroleum Act
- To ensure transparency, there are strict receipting and processing procedures
- Applications are assessed by:
 - Petroleum Assessment Committee (PAC): Technical/Financial
 - Petroleum Advisory Board (PAB): Review of process and final recommendation to Chief Executive and Minister or Delegate
 - Oversight of process is provided by an independent probity officer
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Advertising, Notification and Objection

- Following acceptance of an offer of an exploration permit application, the application will be advertised in the NT News, NT General Gazette and/or notified in the Koori Mail
- A person who has an estate or interest in relation to land subject to an application has two months to lodge an objection with the Minister
- The Minister must provide copies of the objection/s and a notice to the applicant.
- The applicant may lodge replies or other comments within 30 days after the date of the notice

Native Title Act

- A four month notification period applies under NTA on pastoral land and runs concurrent with the two month objection period above.
- The Minister will consider all objections and submissions in making his or her decision on an application



Energy Titles – ALRA & NTA Negotiation Process

Native Title

- All EPAs over pastoral leases must proceed through the Native Title Act (NTA) Right to Negotiate process.
- Process starts after applicant confirms their intention to proceed with application.
 - EPA advertised in NT News, Koori Mail and General Gazette under s18(1)(e) *Petroleum Act* and s29 *Native Title Act*
 - EPA begins four month notification period allows Native Title claimants/interested parties to register, lodge objection to the grant with the National Native Title Tribunal (NNTT).
 - two month objection period s18(1)(e) Petroleum Act (runs concurrently) to allow persons who have an estate or interest in area to lodge written objection to the grant.
 - Tri-Partite Deed must be executed prior to grant of EPA - between applicant, NT Government, relevant Land Council and any registered Native Title claimants.
 - Six to twelve months to reach agreement but in most cases is much longer.

ALRA

- All EPAs over aboriginal freehold land must proceed through the Aboriginal Land Rights (NT) Act (ALRA) Consent to Negotiate process.
- Process starts after applicant confirms their intention to proceed with application.
 - EPA advertised in NT News and General Gazette under s18(1)(e) *Petroleum Act*
 - EPA begins two month objection period s18(1)(e) *Petroleum Act* to allow persons who have an estate or interest in area to lodge written objection to the grant.
 - Minister (delegate) issues Consent to Negotiate (CTN) under Part IV ALRA
 - Within three months of CTN applicant is required to lodge 'exploration application' with Land Council. It must contain details of proposed exploration activities etc.
 - When deed is signed and approved (by Commonwealth Minister) DPIR will then grant title
 - Process can take many years, 3-5 year is standard, however can be longer.



Land Access & Stakeholder Engagement

Stakeholder Engagement

- At the start of the permit application process, the successful applicant must maintain regular contact with pastoralists/land managers regarding planned exploration activities and land access requirements
- Specific negotiation process apply for Aboriginal freehold or pastoral lease affected by native title

Notifying the landholder

- At a minimum, the pastoralist/land manager must be informed by the applicant:
 - within 14 days of nomination
 - At grant of the exploration permit
 - A minimum of 14 days prior to the start of any work

Reconnaissance activities

- Reconnaissance includes aerial and surface surveys, inspections and other activities that don't disturb land or vegetation
- The pastoralist must be notified at least 14 days prior but no access agreement is required

Land access agreement for exploration program

- An exploration program includes activities which require approval such as seismic surveys and drilling
- On pastoral leasehold, an agreement with the pastoralist/land holder about access to exploration sites is mandatory
- Proof of an agreement must be submitted to the department, such as a letter signed by both parties

If no agreement can be reached

- An agreement must be reached within 60 days of starting negotiations. Either party can refer to an arbitration panel
- The panel is made up of industry representatives and the chief executives of the following departments:
 - Department of Primary Industry and Resources
 - Department of Environment and Natural Resources
 - Department of Infrastructure, Planning and Logistics
- The panel must make a recommendation to the department about access and conditions within 21 days
- Both the explorer and the pastoralist/land holder can ask the civil court to review the recommendation

Petroleum Titles

Grant of an EP

Once ALRA or NTA agreements have been signed by the relevant parties the title can be granted.

An EP is granted for five years and can be renewed twice.

A typical exploration work program will consist of:

	Minimum Work Commitment
Year 1	Geological / Geophysical Studies (G&G)
Year 2	Seismic Survey
Year 3	Drill slim-hole well
Year 4	Drill & Test exploration well
Year 5	Evaluation of well results



Petroleum Titles

Change in permit conditions

Companies may request suspension, extension and or variation of work programs and must apply to do so in accordance with s28 of the *Petroleum Act*.

Therefore the length of an initial first five year work program can extend out by several years, especially if there are a number of applications through the period.

When a discovery is made the company may apply for:

- Retention Licence 5 year term
- Production Licence 21 or 25 year term

In all cases there are annual reporting requirements.



Minimum work commitments on exploration permits can be exceeded or not carried out. Therefore predicting level of activity is dependent on many factors such as oil price and political factors



S58 General Conditions on a Petroleum Title

- Payment of annual fees and royalties (royalties on production licences);
- Conduct all operations, with reasonable diligence and in accordance with:
 - good oilfield practice; and
 - the approved technical works programme;
- To cause as little disturbance as practicable to the environment and comply with directions by the Minister;
- Prevent unplanned or unauthorised escape or release of any petroleum except in the interest of safety or in accordance with good oilfield practice;
- Conduct the technical works programme and other activities in such a way as to not interfere with existing infrastructure;
- Comply with directions of the Minister for the protection of the environment;
- Not erect a permanent structure or facility area unless approved;
- If on Aboriginal land, inform his employees, agents and contractors of:
 - the relevant provisions of the Aboriginal Land Rights (NT) Act and other Acts relating to conduct upon Aboriginal land; and
 - the principal provisions of any agreement relevant to the activities of his agents, contractors and employees he has reached with the relevant Land Council; and
- Conduct his operations and activities in such a way as to not interfere with the lawful rights or activities of any other person



Special Conditions - Water

- Mining and petroleum activities are currently exempt from certain sections (Ss 7&15) of the *Water Act* (ie. obstruction of a waterway)
- Rights conferred by an exploration permit (not a production licence) include use of the water resources in the permit area for petroleum activities
- The Minister may put conditions on a permit or licence as (s)he thinks necessary
- If the petroleum activity is subject to environmental assessment under the *Environmental Assessment* Act and the assessment report contains recommendations, the Minister may include those recommendations as conditions of the licence
- Otherwise permit and licence holders are subject to all NT and Cth laws and will be required to provide the NT Government with an indemnity against any environmental harm
- Permit and licence holders must also abide by their agreements with traditional owners



Typical Project Life Cycle

With recent discoveries of significant accumulations of petroleum in the McArthur Basin, the maturity of development is now at the appraisal stage. Continued appraisal will be subject to lifting the moratorium on hydraulic fracturing

Commercialisation Approach

- > Involves long time frames and is capital and activity intense
- > Materiality & scale critical to underpin commerciality



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Maturity

Environmental Approvals & Independent Oversight

Environmental Assessment

- All petroleum activities must comply with petroleum legislation and other relevant territory and commonwealth legislation
- Projects that trigger criteria for a notice of intent are assessed by the NT EPA to follow an EIA process
- Projects that trigger matters of national environmental significance are assessed under the EPBC Act by the Commonwealth

Legislation	Petroleum (Environment) Regulations	Environmental Assessment Act	EPBC Act
Small Project (Exploration)	~		
Medium Project (Pilot Project)	~	1	
Large Project (Full field development)	~	1	1
	DPIR	NT EPA	Dept. of the Environment

NT DPIR NTEPA Common Wealth DoE Petroleum Act and Petroleum (Environment) EPBC Act EIA Process under EA Act Regulation Step 1: Interest holde Interest holder identifies prepares an activity Matters of National cription and environ Environment Significance lescription and consults with and refers proposal to Dol PIR and other stake Interest holder ubmits a Notice of intent (Nol) as per NTEPA guidelines Step 2: Interest holder prepares EMP etermines if the proposal is a controlled action or condition oply under the EPBC A Step 3: TEPA assesses NoI an PIR decides whether the Yes 🔶 determines if a PER or proposal should EIS is required be referred . ep 4: DPIR assesses EMP in cordance with regulation NTEPA assesses proposal and consults with other and may require a PER or stakeholders EIS. Proposal may be assese by NTEPA on behalf of the commonwealth (under a by Step 5: DPIR prepares lateral agreement) recommendation and EA statement of reasons including NTEPA recommendations and Federal Environment Minister decision for DPIR TEPA issues an asses report under the EA Act and -EPBC EPBC Act as applicable Step 6: The Minister/Delegate The Environment Minister notifies operator of decision (Cth) approves the proposa including conditions and under the EPBC Act required environmental bond Step 7: Interest holder lodges the environmental bond and final EMP for Abbreviations used public disclosure Department of Primary Industries and Resources DPIR EA Act Environmental Assessment Act EIS Environmental Assessment Statement Step 8: EMP Environment Management Plan **DPIR Minister grants final** EPBC Act Environment Protection and Biodiversity Conservation Act approval to the operator and Nol Notice of Intent DPIR publishes EMP and SoR on NTEPA Northern Territory Environment Protection Authority its website PER Public Environment Report

SoR

Statement of Reasons

and Energy

Current NT Regulatory Framework

DPIR responsible for:

- Administration of Petroleum Act
- Resource management and promotion
- Assessment, compliance and enforcement
- Engages with other departments on weeds, water, wildlife, transport and infrastructure

WorkSafe responsible for:

• Work Health and Safety Act

NT EPA responsible for:

- Environmental Assessment
- Waste Management and Pollution Control Act

	Assessments	Approvals	Compliance & Enforcement
Resource Management (PA)	DPIR	DPIR	DPIR
Work Health & Safety (WH&S)	Work Safe	Work Safe	Work Safe
Process Safety (Schedule)	DPIR	DPIR	DPIR
Environment (Regulations)		DPIR	DPIR
Environmental Impact Assessment (EA)		DPIR	DPIR
Matters of National Environmental Significance (EPBC)	DoEE/ NTEPA	DoEE	DPIR

DPIR = Department of Primary Industry & Resources

NTEPA = Northern Territory Environment Protection Authority

DoEE = Department of Environment and Energy (Cth)

WorkSafe = NTWorkSafe



Petroleum Regulatory Reform Framework

- A Risk/Outcome focussed model
- DPIR is the lead agency with effective reporting and accountability to other government agencies
- Health & Safety (WH&S Act): Safety Management Plan
- Environment (PER): Environment Management Plan
- Exploration (PExR): Survey, Drilling or Testing Management Plan
- Production (PPrR): Field Management Plan
- Supported by Guidelines/Codes of Practice, plans must comply with guidelines and become legally binding documents, grant/approval instruments with conditions are legally binding and all are enforceable
- All plans must include decommissioning and rehabilitation provisions
- The framework is supported by adequate resourcing, competent well-trained staff, effective processes and procedures, business systems, performance management and auditing
- Regulation should be focussed on prevention of noncompliance and minimise the risk of incidents at the lowest cost to the community and industry



Compliance & Enforcement

- Risk-based and outcome focussed
- Principles:
 - Certainty
 - Openness
 - Targeted
 - Transparent
 - Proportionate
 - Practical
 - Efficient
- Focus on compliance and prevention of environmental harm
- Penalties and infringements for noncompliance with EMPs under the Regulations
- Penalties for environmental harm under the *Petroleum Act*

Energy Division is developing guiding material to ensure the plans submitted meet the objectives of the Regulations and are enforceable





Powers of Inspectors

- Inspectors may, at all reasonable times and, if requested:
 - enter and remain in an exploration permit or licence area;
 - inspect and test equipment that, in his or her opinion, has been or is being used in an area in connection with operations for petroleum exploration or operations for the recovery of petroleum; and
 - require a permittee or licensee to produce or provide him or her with access to documents in the permittee's or licensee's possession or control relating to the permittee's or licensee's operations and may inspect, take extracts from and obtain copies of any of those documents.
- A person who is the occupier or person in charge of a building, structure or place shall provide an inspector with all reasonable facilities and assistance for the effective exercise of his or her powers.
- Where an inspector is satisfied that there are reasonable grounds for suspecting that an offence against this Act has been, is being or is about to be committed, he or she may, without warrant, and with such assistance as he or she thinks necessary, on an exploration permit or licence area or otherwise:
 - seize or secure any thing which he or she believes, on reasonable grounds has been, is being or is about to be used in connection with the commission of that offence or proposed offence; and
 - take such other action as is reasonably necessary to prevent the commission of an offence against this Act.
- A person shall not, without reasonable excuse, obstruct or hinder an inspector or a person assisting an inspector in the exercise of his or her powers or, being a permittee or licensee, refuse or fail to provide the documents or provide the access
- Department Inspectors are certified level 4 Government Investigators



Definitions Environmental Harm s117AAB *Petroleum Act*

Material environmental harm means environmental harm that:

- is not trivial or negligible in nature;
- consists of an environmental nuisance of a high impact or on a wide scale;
- results, or is likely to result, in not more than \$50,000 being spent in taking appropriate action to prevent or minimise the environmental harm or rehabilitate the environment; or
- results in actual or potential loss or damage to the value of not more than \$50,000

Serious environmental harm means environmental harm that is more serious than material environmental harm and includes environmental harm that:

- is irreversible or otherwise of a high impact or on a wide scale;
- damages an aspect of the environment that is of a high conservation value, high cultural value or high community value or is of special significance;
- is likely to result in more than \$50,000 being spent in taking appropriate action to prevent or minimise environmental harm or rehabilitate the environment; or
- results in actual or potential loss or damage to the value of more than \$50,000



Environmental Offences and Penalties Act (1 unit = \$154)

Level 1

- An individual:
 - minimum \$59,290 and maximum \$592,900; or
 - imprisonment for maximum 5 years
- A body corporate: minimum \$296,296 and maximum \$2,962,960

Level 2

- An individual: minimum \$23,716 and maximum \$237,160
- A body corporate: minimum \$118,580 and maximum \$1,185,800

Level 3

- An individual: minimum \$11,858 and maximum \$118,580.
- A body corporate: minimum \$59,290 and maximum \$592,900

Level 4

- An individual: maximum \$11,585
- A body corporate: maximum \$59,290



Penalties/Imprisonment under the Act & Regulations

- Penalties are five times higher for body corporates than for individuals
- Individuals may incur prison terms between 6 24 months
- Low level (\$15,400/\$77,000)
 - Fail to comply with Direction, Notice or the Act
 - Fail to submit reports
 - Hindering or obstructing an Inspector
 - Fail to provide information (6 month prison false or misleading information)
- High level (\$61,600/\$385,000)
 - Commence exploration/extraction without permit/licence
 - Fail to give notice prior to exploration (2 years prison)
 - Provide false information to the Registrar (2 years prison)
 - Interfere with permittee or licensee access rights (2 years prison)
- Up to \$30,800/\$154,000 for offences under Environment Regulations



Summary of Onshore Petroleum Incidents Since 2008

YEAR	INCIDENT	
2008	10 - 15 m ³ of liquid hydrocarbons and water spill, due to sump	Environment: limited to
2010	Crude transfer pump leak, volume unknown	Environment: limited to lease, cleanup by operator
2012	Casing failure, frac fluid "(pre flush) 25,000 ltr (157 bbls) spill <100 ltr chemical	Environment: limited to lease, cleanup by operator
2014	Uncontrolled hydrocarbon release (150 litres of liquid hydrocarbons and approx. 6,250 m ³ gas) due to failed insulation gasket on flowline.	Environment: limited to lease, cleanup by operator
2014	Pipeline not fully isolated and was missing the flange. As a result approximately 6,000 ltr oil and a large amount of gas was released on pad.	Environment: limited to lease, cleanup by operator
2014	Unauthorised release of mast guy wire led to mast collapse. Well integrity was not compromised at any time before, during or after the incident.	Safety: high potential incident, well made safe, operations discontinued
2015	Rig mast loose bolt incident	Safety: high potential
2015	Diverter failure while drilling surface hole	Safety: high potential
2016	Incorrect design of mud sumps and inadequate monitoring led to	Environment: limited to
	overflow of sump. 30,000 ltr water spilled on well pad.	lease, water only



Project/activity applications

- Application is submitted by proponent (90 days)
 - Application letter, work program and Environment Management Plan (EMP)
- Energy Division formally assesses work program and EMP and consult with:
 - Weeds branch
 - Water branch
 - NT EPA
 - Department of Transport and Infrastructure
 - NT Parks and Wildlife
- Refer compliant EMP to NTEPA under a Notice of Intent (NOI)
- Additional supporting documents collected and reviewed
 - Certificates of Currency (adequate insurance cover)
 - Safety Management Plan (SMP) assessed and approved by NT WorkSafe
 - Spill Contingency Plan (SCP)
 - Emergency Response Plan (ERP)
 - Cultural clearances (or evidence of consultation)
 - Evidence of stakeholder consultation
 - Assessment and Lodgement of Rehabilitation Security (bank guarantee)
 - Implementation of Baseline Ground and Surface Water Testing and ongoing monitoring
 - Submission of MSDS for public disclosure
 - Submission of EMP Summary for public disclosure full disclosure under new regulations
 - Independent rig certification prior to spud

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Assessment & Approval Process for Petroleum Activities

Energy Division:

- Assessment of program/plan revisions Compliance with Act, Schedule, Guidelines, standards and Checklists
- Facilitates implementation of conditions/requirements of NT EPA and other agencies (e.g. DENR)
- Negotiate and receipt security (rehab bond)
- Verify land access arrangements
- Recommends approval to commence and carry out activity to Minister/delegate
- Carries out Compliance Monitoring of activity
- Assesses and approves subsequent Operational Applications
- Closes out Project with submissions of final reports (production, suspension or decommissioning & rehabilitation)



Objectives of the Petroleum (Environment) Regulations

- onshore oil and gas activities are carried out in a manner consistent with the principles of ESD and
- environmental impacts and risks are reduced to a level that is **ALARP** and **acceptable**.
- affected stakeholders are engaged during the development of environment management plans throughout the activity including decommissioning and full rehabilitation
- environmental management and decision making is transparent, focussed on outcomes and based on managing key risks

ALARP, as low as reasonably practicable, means that a risk reduction measure must be adopted unless the sacrifice involved in implementing that measure is grossly disproportionate to the reduction in risk.

Edward vs National Coal Board [UK 1949]





> Petroleum (Environment) Regulations

An Explanatory Guide 6 July 2016








Principles of Ecologically Sustainable Development

- (a) decision-making processes should effectively integrate both long-term and short-term economic, environmental, social and equitable considerations;
- (b) if there are threats of serious or irreversible environmental damage, lack of full scientific certainty should not be used as a reason for postponing measures to prevent environmental degradation;
- (c) the principle of inter-generational equity that the present generation should ensure that the health, diversity and productivity of the environment is maintained or enhanced for the benefit of future generations;
- (d) the conservation of biological diversity and ecological integrity should be a fundamental consideration in decision-making; and
- (e) improved valuation, pricing and incentive mechanisms should be promoted.



Water Lily, Yellow water - Kakadu NT

Conceptual Risk Assessment Process



Bowtie Analysis

Likelihood x Consequence





Stakeholder Engagement

- As with any new industry, community engagement and understanding is important
- Energy Division is committed to proactively working with government, industry and the community to identify and address opportunities and concerns arising from the development of onshore oil and gas resources.
- Officers call in to pastoralists when on field visits





Guidelines under Development

- Water Monitoring Guideline
- Chemical Assessment and Disclosure Guideline
- Stakeholder Engagement Guideline
- Environment Plan Assessment Terms of Reference – ESD & ALARP
- Compliance and Enforcement Handbook
- Code of Practice for Petroleum Wells (construction, lifetime & decommissioning)
- A total of 52 guidelines identified to be developed or updated



Baseline Water Monitoring

- Baseline monitoring is required for a number of environmental aspects such as biodiversity, air quality and water quality and availability
- Any project requiring hydraulic fracturing must have a baseline water monitoring study in consultation with a qualified hydro geologist
- During and after petroleum operations water quality must be monitored carefully to demonstrate that no contamination has occurred
- Any incidents such as spills or leaks must be reported to Energy Division as soon as practical
- A draft guideline has been developed to assist industry in complying with requirements under the *Petroleum (Environment) Regulations*
- The guideline was developed by incorporating best practices in Western Australia and Queensland and has been reviewed by DLRM and CSIRO

Water Monitoring for Onshore Oil and Gas Activities

JRAF

Groundwater and surface water

July 2016 Version 1

DEPARTMENT OF MINES AND ENERGY Page 1 of 23 [Date], version [number]





Chemical Use and Disclosure Requirements

- All chemicals used are assessed by NICNAS, the National Industrial Chemicals Notification and Assessment Scheme and
- Must have a Chemical Abstract Service (CAS) number.
- Energy Division retains copies of all chemicals used including Material Safety Data Sheets (MSDS) which must also be available on site.
- At the completion of any hydraulic fracturing operations Energy Division requires a reconciliation report with all chemicals actually pumped including concentrations and actual quantities.
- The operator is responsible for fluid testing which is done at two independent laboratories.
- A draft guideline, that will be issued for public comment, has been prepared to support the industry in complying with requirements.
- BTEX and Oil Based fluids are banned.





Well Integrity – Mandatory Requirements as per Schedule

Well Integrity management is the application of technical, operational and organizational solutions to reduce risk of uncontrolled flow of fluids throughout the life cycle of a well and beyond

Well Construction (Drilling of the well)

- Only water or synthetic based drilling fluids (drilling mud) or air drilling
- Oil based muds will not be accepted (BTEX is banned in NT)
- Cement to surface all casing strings (unless expressly exempted)
- All casing strings, including surface casing, set in competent formation
- Validation of ALL barriers (placement and integrity): pressure tests, cement bond logs, volumetric confirmation
- Isolation of aquifers

Hydraulic Fracture Stimulation:

- Baseline water assessment and ongoing monitoring and testing
- Demonstrated understanding of natural fracture network and potential fault activation based on seismic interpretation and geomechanical studies
- Safe separation between natural aquifers and the fracture zone (aquitards and ductile formations)
- Cement Bond Log or equivalent demonstrating well cement integrity
- Pressure test of casing up to maximum working pressure in accordance with API standards or equivalent









BASIC WELL DESIGN





Pipe

Body

Internal

Yield

psi

Ref.: SPE166142, Environmental Risk Arising from Well Construction Failure, Differences Between Barrier and Well Failure and Estimates of Failure Frequency Across Common Well Types, Locations and Well Age, King & King 2013

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OCTG and Well Integrity

Oil Country Tubular Goods (OCTG) includes all drill pipe, casing and tubing used in petroleum wells

- API 5CT and API 5B are the main industry standards used for the manufacture and repair of API OCTG
- Premium threads are used in gas well application which include gas seals and tight tolerances



Industry Best Practices and Standards

NORSOK Standards

for use in the oil and gas industry

side lainte

C-601 Liking quarterstanse C-602 And tectural components and equips an C-604 Helicoper deck on offshere initial later

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standards

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API Spec 4F Driting and Veld Servicing Structure API Spec 12P Fibergrass Rentrance Plastic Tents API 8P.40 Dilling and Veld Servicing Structure (specific) and Maintenance) API 8P.40 Dilling and Veld Servicing Structure (specific) and Maintenance) API 8P.40 Dilling and Veld Servicing Structure (specific) and Maintenance) API 8P.40 Dilling and Veld Servicing Structure (specific) and Maintenance) API 8P.40 Dilling and Veld Servicing Structure (specific) and Maintenance) API 8P.40 Dilling and Veld Servicing Structure (specific) and Maintenance) API 8P.40 Dilling and Veld Servicing Structure (specific) and Maintenance) API 8P.40 Dilling and Veld Servicing Structure (specific) and Maintenance) API 8P.40 Dilling and Veld Servicing Structure (specific) and Maintenance) API 8P.40 Dilling and Veld Servicing Structure (specific) and Maintenance) API 8P.40 Dilling and Veld Servicing Structure (specific) and Maintenance) API 8P.40 Dilling and Veld Servicing Structure (specific) and Maintenance) API 8P.40 Dilling and Veld Servicing Structure (specific) and Maintenance) API 8P.40 Dilling and Veld Servicing Structure (specific) and Maintenance) API 8P.40 Dilling and Veld Servicing Structure (specific) and Api 4P.40 Dilling API 4P.40	AT 18 F32 Environmental Protection Land Dilling Practices	LEVEL OF GOVERNMENT INTERVENTION	
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AFRAM SPRIM	API is the world's leading standard-developing organization for the oil and natural gas industry. Sites 1941, API has developed in and natural gas openitor. API bind convected transfers for all and initial gas openitor. API bind convected transfers for all and initial gas openitor. API bind convected transfers for all and initial gas openitor. API bind convected transfers for all and initial gas openitor. API bind convected transfers for all and initial gas openitor. API bind convected transfers for all and initial gas openitor. API bind convected to all and initial gas openitor. API bind convected to all and open process that inequisite ngdat evice. API bind convected to all and open process that inequisite ngdat evice. API bind convected to all and open process that inequisite ngdat evice. API bind convected to all and	Source: Standards Australi Is are used by companies and the regulator to ensure in standards and best practices are employed in the construction, operation and decommissioning of oil and s. Standards to be used may be proposed by oil es and must be accepted by the regulator. Because Is are continually updated and improved they are not	a

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HHBD Gualitation of non-interconnect gar junction and as HHDD Gualitation of non-interface weiling materials are provided units Sold (Edmonstration of contractor). Sold Statisymphone of data interface. Sold Statisymphone of data interface.

R-000 Sate use of Litting and transport equipment in orishere petrolauni plants

150 Standards for use in the oil & gas industry



OGP NEW STANDARDS SOLUTION

OGP continues to offer ISO/TC67 and other work groups a platform to work and drafting standards in a secured environment. At present 1,500 engineers are registered for work in this area and a number of projects are ongoing. In a very positive meeting between OGP and ISO management in August, ISO ISO management in August, ISO proposed a new way to replace the Interim Solution. This new proposal has been found legally compliant and OGP is presently working to design the process to go along with such a solution. This solution looks

very much like the Interim Solution, but is now based on current ISO Directives and the fact that OGP holds a liaison status with ISO/TC67. Once in place, OGP will be able to send dreft standards to ISO for ballet and dreft standards to ISO for ballet and/or publication. In the meantime WGs can continue and are welcome to work under OGP's auspices.

Standards for well OGP Report VALUE OF STANDARDS The ISO/TC67 standards are developed using a consensus process that includes more than 3,000 oil &

of operations worldwide. A lot has been achieved by the industry over the part two decode. For industry, here the will reduce costs and delivery time, and facilities thed across national gas industry experts from around the globe and an international review and globe and a international review and and localities trades acruss national proper jarocosis. International all and gas indiant, the International Internatio







API Standards for Drilling

NORSOK: D-010 Revision 4 ISO/DIS 16530-1 NACE: MR0175/ISO 15156-1



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API Standards Relating to Hydraulic Fracturing



Reporting Requirements

DAILY REPORTS (before midday)

- Daily Drilling Report (DDR) and/or Daily Completions Report (DCR)
- Daily Geology Report (DGR)
- Daily Testing Report (DTR)

PER EVENT OR UPON REQUEST

- Wireline logs
- Well integrity reports (Mud logging, casing tallies, pressure recording, cementing, cement calculations)
- Rig contractor's report (IADC Report)
- Monthly Incident/HSE reports
- Reportable and Recordable reports
- Well Completion Reports



Example – Daily Drilling Report

Origin					DAILY DRILLING REPORT # 7 Amungee NW-1 13/09/2015	Origin)								DAILY DRILLIN	NG REPORT # 7 Amungee NW-1	Origin							<u>D/</u>	ILY DRILLI	NG REPORT # 7 Amungee NW-1
on an					13/09/2015	01.81										13/09/2015	011811									13/09/2015
Daily Operatio Country AUSTRALIA Of	ns Ground Elevation	ı (m) 260.	LTI Free	(days)	81.00 AFE Amount (Cost) 8,168,000	Ctart		End Depth		Active	y Piti						Survey Data MD (mKB) TVD (mKB)	inci (*)	Agm (*)	NS (m)	EW	(m)	VS (m)	DLS (*/m)	-	Method
Field Name	Original KB/RT E	levation (m)	Casing	OD (in)	AFE No.	11:30 12:3	30 1.00	139.0 CC	ND1 CEM	ENT SFTY	P P	se troi class	s. Vendor	Held weekly safe	ety meeting : Statistic	s for the Week, -	Formations									
Contractor	End Depth TMD (mKB)	Set Dept	th TMD (mKB)	Daily Cost (Cost)									52 Cards in total 3rd Party 9 Card	 Cards from yesterda ds. Total cards open in 	ay not included, n system = 11								Prog Dpth Top (TVD) - Act		
SAXON ENERG	3Y SERVICES End Depth TVD (r	nKB)	39 Set Dept	th TVD (mKB)	118 80,014 Cumulative Cost (Cost)									(from over 720 c 7 Stop the job th	cards since commeno	ement of project). sult Wellsite Ren	Formation No	ine	(mKB) Top 3	10 (m)	(mKB)	(mKB)	(mKB)	(TVD) (mKB) T	ickness (m)	Com
RIG 185					4,053,473									discussed : Lifes	saver no 5, Barriers a	nd signage,barrier	Anthony Lapoon Beds		75.00 2	03.00	112.00	70.00		468.98	21.50	
GDA 94	24 Hr Progress (r	n)	0 Leak Off	Density (Ib/gal)	Currency Code									(Strive 11/9/15 n	n deck. Safety Award. re isolations), Air drillir	. Graham Hartwig ng operations and	Gum Ridge Formation		112.00 1	00.00	237.00	91.50		431.98	-125.00	
Latitude (*)	Planned Depth (T	MD) (mKB)	Cum Tin	ne Log Days Fro	m Spud (days)									barrier/signage r	requirements.		Antrim Volcanics		237.00	41.00	392.00				-155.00	
Longitude (°)	Planned Depth (T	VD) (mKB)	Cum Tin	ne Log Days (da	(5.75 (5.75	1220 144		120.0						Contractor		101	Bukalara Sandstone		392.00 -1	14.00	397.00				-5.00	
0	133° 53' 2.757" E				6.75	12:30 14:0	1.50	130.0 CC	ND1 CEM	ENT RURD				casing.	80 on 21-1/4" RCH to	10° conductor	Upper Chambers River Mud	stone	794.00 -5	16.00	809.00				-397.00	
Rigging up to ai	ir mist drilling					14:00 14:3	30 0.50	139.0 CC	ND1 CEM	ENT SFTY	P			Held PJSM. Dise	cussed installing and	nippling up 7-	Lower Chambers River Mud	stone	809.00 -5	31.00	809.00				-00.00	
Last 24hr Summ	ary					14-20 19-0	2 50	120.0 00						1/10' valve on R Ninoled up 7-1/1	CD, also raised perm 16' value on RCD, inst	talled blocin line	Bukalorkmi Sandstone		869.00 -5	91.00	957.00				-88.00	
Cut 16" conduct	tor and laid out same, installed 21-1/4" RC	н.				14.30 10.0	3.50	139.0 00	CEM	ENT RORD	/ F			reinstalled catwa	alk and raised v - door	r, reinstalled pipe	Upper Kyalla Mudstone		957.00 -6	79.00	1,190.00				-233.00	
Prepared 14-3/4	4" (TCI G25WCPS) BHA and ran in hole.													arms.			Kyalla Sandstone		1,190.00 -9	87.00	1,245.00				-00.00	
Drill out cement	and shoe track.					18:00 18:3	30 0.50	139.0 CC	ND1 CEM	ENT SVRG				Condcuted rig se	ervice.	bacelo bac b	Moroak Sandstone		1,395.00 -1,1	17.00	1,870.00				-475.00	
Total losses at Air mist drill sur	118 mRT. Air mist drill from 112 to 139 mF face hole from 139 mRT	रा.				19:30 20:0	00 0.50	139.0 CC	ND1 CEM	ENT SFTY				Held PJSM. Dise	cussed picking up and	d making 14-3/4"	Upper Velkerri Member		1,870.00 -1,5	92.00	2,090.00				-220.00	
General Remarks														bit and stabilizer	rs, running in hole with	h BHA.	Middle Velkerri Member		2,090.00 -1,8	12.00	2,600.00				-510.00	
00:00 - 00:30 0	Continued to run in hole from 76 to 116.91	mRT. lar to keep mud going	into cellar			20:00 00:0	4.00	139.0 CC	ND1 CEM	ENT RIH	P			Picked and mad	le up 14-3/4" bit (TCI	G25WCPS) and	Lower Velkerri Member		2,600.00 -2,3	22.00	2,900.00				-300.00	
01:00 - 04:00	Washed and reamed cement and shoe tra	ick from 116.91 to 118	8 mRT, was	shed and ream	ed from 118 to 122 mRT. Tagged shoe at 117.34 mRT.	BOPs	_							l'annoie nom	surface to 70 million.		Observation Cards (BST_S	TOP etc)	2,900.00 -2,6	22.00						
04:00 - 00:00 F	Pulled back into 16" casing shoe. Prepare	d mud pump #2 and a	air package	to proceed wit	h air mist drilling. Installed bearing assemble to RCD.	Date of Last	Test					Description					Company Type	Observation Type	# Rpts	Com	nment					
Rearranged DC	and HWDP on racks.					Daily Mud C	Costs											Safe Act		2 #1 G	adherence to	nications be o SIPP.	etween 3rd p	arties. Good m	anual handlin	g techniques used
HSE Summary	, 	1		Days to		Daily Mud Fi	eld Est (Co	st)				Cumulative	Mud Cost ((Cost)		10.075.04				#2 N	New task that	crew have	not done bef	ore. Reviewed	JSA and had	clear
Date	Туре	Des	Tour	Next Check (days)	Com	Fluid / Mud	Checks				67.0	0				10,375.04				Goo	d practices r	with driller. noted	Used correc	t birr tearing	ies and good	nand placement.
13/09/2015	Weekly Safety Meeting	Weekly	Day	Hel	d weekly safety meeting : Statistics for the Week, - 52 ds in total. Cards from vertexnav not included 3rd Party	139.0mKB,	13/09/201	5 18:00	1								Company Type	Observation Type	# Rpts	2 #1 N	iment Joted check :	valve on kill	l line was inst	alled incorrect	v Notified su	envisor ninnled
				90	ards. Total cards open in system = 11 (from over 720	Depth (mKB)	139.0	me 18:00	Type Water B	150	Density (Ib/gal) 8.1	Vis (s/qt)	27	Gel (10s) (lbl/100ft*)	Gel (10m) (lbf/100ft*)	Gel (30m) (lbf/100				dow	n and turned	valve to co	prrect position		,	and a second second
				can	ds since commencement of project). 7 Stop the job this k. Excellent result. Wellsite Rep discussed : Lifesaver #	PV Calc (cp)	Y	P Cale (lbf/100	t*) Vis 600rp	m \	Vis 300rpm	Vis 200rpm		Vis 100rpm	Vis Grpm	Vis 3rpm				#2 T para	Feam membe allel to each o	ers doubling other making	g up on chain g it harder to	tongs to screw screw in casin	in easier. Cri 3. Stopped th	w were not job, reset tongs
				5, E	larriers and signage, barrier incident/fall from deck.	рH	1	BT (b/bbl)	0 T Flowlin	2 e("C) (Oil Content (%)	1 Water Contr	1 ent (%)	Sand Content (%)	1 1 LGS (%)	1 HGS (%)				whip	p check comp	pleted befor	e recommen	cing task.		
				isol	ations). Air drilling operations and barrier/signage		7.5			21.0			100.0		0.0		Company Type	Unsafe Condition	# Rpts	1 #1 A	iment After turning o	on and using	g gumey not	ed when comp	eting post tas	inspection that
				req	uirements.	Mf (cc)	0.30	t (cc)	0.01 Pm (cc)	0.00	API Filtrate (cc/30.	Chlorides (r	mg/L) 300	Calcium (mg/L) 320	Magnesium (mg/L)	Suction				ESD) had come o	off. Notified	electrician ar	id repairs mad	e. Equipment	function tested and
13/09/2015	Fire Drill	Fire Drill	Day	Sot	nario bush fire near camp. Alarm sounded 2:30 minutes	HTHP Filtrate	e (cc/3 A	PI Cake (1/32"	Electric S	tab (V)	Mud Engineer	Active Mud	Volume (S	urf) (bbl)	Mud Lost to Surface	(bbl)	Weather Conditions			ang	000.					
13/09/2015	Pre-Job Safety Meeting	PJSM	Day	PJS	M: Discussed installing and nippling up 7-1/16' valve on	T HTHP (*C)		THP FC (1/32"	Reserve	E Mud Volume (Budi Mulyanto bbl)	Active Mud	Volume (bl	50	Mud Lost to Hole (bb	0	Weather		Road Co	ondition			Wind			Temperature (°C)
			· ·	RC	D, also raised permits for job.						71	.0	<u> </u>	1		·	Responsible Daily Contact	5	Good				ENE 13 Kh	vnr		30.0
13/09/2015	After Action Review	AAR	Day	AAI	R: On cementing with Halliburton, Well Site	Preparing 3	40 bbl mis	fluid in prem	x tank. Charo	ed off chemic	cal used on tomor	rrow report.					Cont	act Name			Company			Tite		Phone Work
13/09/2015	Pre-Job Safety Meeting	PJSM	Night	PJS	M: Discussed picking up and making 14-3/4" bit and	Mud Pump	5										Paul Masters		Origin E	Energy			WSR			+61863114190
			-	stal	pilizers, running in hole with BHA.	Pump Numbe	er N	ake ontinental-En	sco F-1000			Action Type Triplex			Liner ID (in) 6.00	Stroke Length (in) 10.00	Kody Perrett		Saxon I	Energy S	Services		Rig Manag	er		+61865557042
13/09/2015	Pre-Tour Meeting	PTSM	Night	Dis	gin life saving rule # 1 - always wear a seatbelt. cussed, tripping, handling BHA, drilling program, mud		Date		Dept	h (mKB)	Slow Spd	Q Flow ((gpm)	P (psi)	Strokes (spm)	E# (%)	Personnel Summary									
				che	cks.	21	art Date		Fod Date		Liner Size (in)		ay Press (os)		Vol/Stk (bbi/stk)		Origin Energy	Co	mpany				Cou	nt 5		iote
Time Log		Time				7/09/2015					6	8.00	3	3,000.0		0.083	Saxon							19		
Start	End Depth	Activity P-T-	-	Ciara Mandara	Constitut	Pump Numbe	er N	ake ontinental-En	Model			Action Type			Liner ID (in)	Stroke Length (in)	OICS							4		
00:00 03:30	3.50 139.0 COND1 CEMENT	NOC P		Class. Tensor	Waited on cement to cure.	-	Date	on an en la ren	Dept	n (mKB)	Slow Spd	Q Flow ((gpm)	P (psi)	Strokes (spm)	Eff (%)	Neil Mansell Transport							2		
03:30 06:30	3.00 139.0 COND1 CEMENT I	RURD P			Rough out 16" conductor and laid out, broke out 16"		and Calls		Carl Data		Lines Oles (m)						Geoservices							2		
					equipment, rigged down and moved catwalk.	7/09/2015			EIN VAIC		Unter over (H)	5.00 M		3,000.0	VOVOIR (00) SIK)	0.083	Halliburton Energy Services						1	2		
06:30 11:30	5.00 139.0 COND1 CEMENT I	RURD P			Made final cut on 16" conductor, position 21-1/4" RCH	Bulk Fluids	Amounts																•			
					1/4" RCH to 16" conductor casing. Function tested air	Diesel Fuel	tem Des Bulker	Unit Size	Unit Label	Received	Consum	1,850.0	Returned	Cum On Loc 17,75	50.0	Note										
					package, tested primary and secondary jet.	Diesel Fuel	Camp	1	L			300.0		7,90	00.0											
					I	Diesel Fuel	Mini camp		L			150.0		3,50	00.0											
						Diesel Fuel	Ria	1	L			1.462.0		20.40	02.0											
						Dust Suppre	ession	1	L	22,0	200.0	2,000.0			0.0											
						Main Camp	potable	1	L	13,0	000.0	8,000.0		20,00	00.0											
						Rig Water		1	L	264,0	0.00	0.0		963,35	50.0											
		F	Page 1		Printed on 14/09/2015						P	age 2			Pr	rinted on 14/09/2015					Page 3				1	rinted on 14/09/2015



Compliance & Monitoring

Desktop audits provide holistic picture of the entire well construction process

Reports record the installation and validation processes of <u>every</u> barrier

- Daily Drilling Report
- IADC report (Rig contractor's report)
- Pressure recording charts
- Cement Operator's pumping chart
- Wireline Logs
- Geological reports
- Mud Logger's report
- Casing tallies
- Cement volume calculations

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• Etc.



Tools to Demonstrate Wellbore Cement Integrity

- Cement is laboratory engineered based on wellbore conditions
- Volume calculations, pressure tests and monitoring of cement movement, temperature logs and:
- Cement bond logs detect areas where cement is thin or non-existent for risk assessment and remedial action if required
- All casing strings are pressure tested precommencing next phase per industry standards and government regulations
- The production casing is tested before any hydraulic fracturing operations to full maximum allowable operating pressure in accordance with strict performance standards



Source: Crain's petrophysics



Well Integrity Assessment and Verification Spreadsheet



Compliance & Monitoring

Limitations of Onsite Inspections

- A constant presence will <u>NOT</u> provide a "visual of the workmanship"
- Not practical/feasible/affordable to be onsite 24/7
- Inspections will <u>NOT</u> provide a guarantee of well certification (like desk top audits)

Important benefits of Onsite Inspections

- Excellent idea of overall and general safety and environmental standards and issues
- Can build a better rapport with the operator
- Rig contractor and service companies
- Opportunity to assess and discuss their processes/procedures/concerns on their patch
- Reinforcing regulatory oversight
- Improves understanding of practicality of regulatory requirements



Well Certification/Independent Validation and Verification

Pros

- Provides an additional layer of protection
- Paid for by proponent
- Brings industry expertise to the process

Cons

- Does not substitute for regulatory oversight
- Adds cost (to industry)
- Erodes regulator competency

The Schedule of Onshore Petroleum Exploration and Production Requirements currently provides for a mechanism to require independent validation of design and verification of as built well construction



Hydraulically Fractured Shale Gas Wells in the NT

- Wyworrie-1 (Pangaea) 1.
- Birdum Creek-1 (Pangaea)** 2.
- Amungee NW-1H (Origin)*** 3.
- Shenandoah-1A (Falcon)* 4.
- 5. OzDelta-1 (Statoil)
- MacIntyre 2H (PetroFrontier) 6.

Imperial Oil & Gas Pty Limited

inerals Australia Pty Ltd

losman Oil and Gas Ltd

nshore Energy Pty Ltd

Origin Energy Resources Limited

Paltar Petroleum Limited

Pangaea (NT) Pty Ltd

Santos QNT Pty Ltd

Tom Oates

ri-Star Energy Company

- **Owen 3H (PetroFrontier)** 7.
- OzBeta-1 (Statoil) 8.
- Gas show in 2011
- ** Discovery in 2015
- *** Discovery in 2016

Armour Energy Limited

and Resources Limited

Blue Energy Limited

Central Petroleum Limited

Beach Petroleum (NT) Pty Ltd

Baraka Energy



Petroleum

Pipeline

▲ Locality

Wiso Oil Pty Ltd

Reserved Block

Petroleum Basin

World Heritage Site

Petroleum

Prospective

Hydraulic Fracturing Regulatory Requirements

Regulated under the Schedule of Onshore Petroleum Exploration and Production Requirements

- Technical Works Program describing all aspects of hydraulic fracturing operations must include:
 - Status of the well prior to the operations;
 - Pressure testing of the well;
 - Interpretation of cement evaluation log(s);
 - Perforations details;
 - Design and stages of the hydraulic fracturing program;
 - Procedures of hydraulic fracturing operations;
 - Mechanical properties of the casing;
 - Geological hazards;
 - Geomechanical hazards;
 - Modelling of the fracture propagation;
 - Details of all aquifers;
 - Analysis of hydraulic fracturing operations including fracture gradient, half-length of fracture, propped halflength of fracture, fracture height, average fracture width, conductivity, maximum pumping pressure and estimated return volume of fluid;
 - Returned fluid management plan;
 - Details of Frac Tree;
 - The monitoring program, such as Tilt meter survey, MicroSeismic Monitoring or use of tracers; and
 - Such other information as the Minister requires.
- BTEX compounds must not be added to hydraulic fracturing fluids and any presence of BTEX in flowback fluids must be reported to the Minister without delay.
- Specific information regarding chemicals used must be released to the department and the general public.
- Hydraulic fracturing operations shall conform to API.
- Daily operations report shall be submitted to the minister before noon Australian Central Standard Time (ACST).
- If the operator has the plan to conduct micro-seismic monitoring, for the purpose of the drilling of monitoring well it shall submit an application under Clause 301.
- For monitoring operations, a weekly report shall be submitted to the Minister.



Hydraulic Fracturing Regulatory Requirements

Regulated under the Petroleum (Environment) Regulations

- Detailed description of the activity
- Detailed description of the environment
- Identification and assessment of environmental risks and impacts
- Baseline and ongoing monitoring of ground and surface water
- Disclosure of specific chemicals used their concentration in the fluid mix and toxicity
- Full disclosure of the environment management plan
- Arrangements for the containment of flowback fluids and disposal in accordance with the Waste Management and Pollution Control Act
- Flowback fluids may be retained in lined evaporation ponds
- Fluids removed from site must be disposed of at a licences waste treatment facility and evidence of acceptance by the treatment facility must be submitted to DPIR
- Reporting requirements and ongoing monitoring requirements



Pre-requisites for Safe Hydraulic Fracturing

- Baseline monitoring of surface water and aquifers
- Assessment of water availability
- Detailed understanding of geology:
 - Pore pressure
 - Fracture gradients
 - Expected formation breaking strength
 - Lithology
 - Natural fractures
 - Geomechanics/stress
- Data acquired through:
 - Geological studies
 - Offset wells
 - Seismic surveys
 - Drilling, logging and coring
 - Diagnostic Fracture Injection Testing (DFIT)
 - Fracture propagation modelling



Chemical Additives Used in Hydraulic Fracturing



Note: BTEX additives are banned in the NT

Compound	Purpose	Common application
Acids	Helps dissolve minerals and initiate fissure in rock (pre-fracture)	Swimming pool cleaner
Sodium Chloride	Allows a delayed breakdown of the gel polymer chains	Table salt
Polyacrylamide	Minimizes the friction between fluid and pipe	Water treatment, soil conditioner
Ethylene Glycol	Prevents scale deposits in the pipe	Automotive anti-freeze, deicing agent, household cleaners
Borate Salts	Maintains fluid viscosity as temperature increases	Laundry detergent, hand soap, cosmetics
Sodium/Potassium Carbonate	Maintains effectiveness of other components, such as crosslinkers	Washing soda, detergent, soap, water softener, glass, ceramics
Glutaraldehyde	Eliminates bacteria in the water	Disinfectant, sterilization of medical and dental equipment
Guar Gum	Thickens the water to suspend the sand	Thickener in cosmetics, baked goods, ice cream, toothpaste, sauces
Citric Acid	Prevents precipitation of metal oxides	Food additive; food and beverages; lemon juice
Isopropanol	Used to increase the viscosity of the fracture fluid	Glass cleaner, antiperspirant, hair coloring

Source: DOE, GWPC: Modern Gas Shale Development in the United States: A Primer (2009).

Schlumberger Disclosure & IP Protection	Chemical disclosure includes exact chemical components and maximum concentrations and volumes used. Confidentiality is limited to exact concentrations in	Client: Well: Basin/Field: State: County/Parish: Case: Disclosure Type: Stage Completed: Date Prepared:	Origin Amungee NW-1H STAGE 1 Northern Territory _6896332 Post-Job 8/26/2016 9/6/2016 1:06 PM
	products (F112 etc.) only	Report ID:	RPT-44406
Slickwater and Gel Flush	191,940 Gal Inhibitor L065, Clay Control Ager	2, Acid H015, Gelling Agent J580, Friction Re nt L071, Bactericide M275, Propping Agent S	educer J609W, Scale 5012, Fluid Loss Additive

The total rotugne listed in the tables above represents the summation of water and additives. Water is supplied by client.

CAS Number	Chemical Name	Mass Fraction	Mass (kg)	Volume (L)	Volume
-	Water (Including Mix Water Supplied by Client)*	93.14867%	724,450.44	724,449.62	97.10031%
57-13-6	Urea	0.00064%	4.98	5.79	0.00078%
64-02-8	Tetrasodium ethylenediaminetetraacetate	0.00002%	0.16	0.12	0.00002%
67-48-1	2-hydroxy-N,N,N-trimethylethanaminium chloride	0.14004%	1,089.14	990.13	0.13271%
67-63-0	Propan-2-ol	0.00016%	1.24	1.58	0.00021%
79-06-1	2-Propenamid (impurity)	0.00003%	0.23	0.21	0.00003%
107-21-1	Ethylene glycol	0.01005%	78.16	87.92	0.01178%
111-46-6	2,2"-oxydiethanol (impurity)	0.00010%	0.78	0.48	0.00006%
540-97-6	Dodecamethylcyclohexasiloxane	0.00001%	0.08	0.04	0.00000%
541-02-6	Decamethyl cyclopentasiloxane	0.00001%	0.08	0.04	0.00000%
556-67-2	Octamethylcyclotetrasiloxane	0.00001%	0.08	0.04	0.00000%
1310-73-2	Sodium hydroxide (impurity)	0.00005%	0.39	0.18	0.00002%
2682-20-4	2-methyl-2h-isothiazol-3-one	0.00011%	0.86	0.68	0.00009%
7447-40-7	Potassium chloride (impurity)	0.00003%	0.23	0.12	0.00002%
7631-86-9	Non-crystalline silica (impurity)	0.00015%	1.17	0.49	0.00007%
7647-01-0	Hydrochloric acid	0.05413%	420.99	350.82	0.04702%
7647-14-5	Sodium chloride	0.00190%	14.78	6.83	0.00091%
7757-82-6	Sodium sulfate	0.00015%	1.17	0.59	0.00008%
7758-98-7	Copper(II) sulfate	0.00001%	0.08	0.04	0.00001%
7783-20-2	Ammonium sulfate	0.01328%	103.28	102.26	0.01371%
7786-30-3	Magnesium chloride	0.00035%	2.72	1.17	0.00016%
9000-30-0	Guar gum	0.00587%	45.65	65.22	0.00874%
10043-52-4	Calcium Chloride	0.00096%	7.47	5.22	0.00070%
10377-60-3	Magnesium nitrate	0.00071%	5.52	6.21	0.00083%
14464-46-1	Cristobalite	0.00007%	0.54	0.21	0.00003%
14808-60-7	Quartz, Crystalline silica	6.58792%	51.236.60	19,706,36	2.64131%
26172-55-4	5-chloro-2-methyl-2h-isothiazolol-3-one	0.00038%	2.96	2.36	0.00032%
31726-34-8	Polyethylene glycol monohexyl ether	0.01903%	148.00	144.82	0.01941%
38193-60-1	Acrylamide, 2-acrylamido-2-methylpropanesulfonic acid, sodium salt polymer	0.00980%	76.22	57.18	0.00766%
61789-77-3	Dicoco dimethyl quaternary ammonium chloride	0.00079%	6.14	6.14	0.00082%
63148-62-9	Dimethyl siloxanes and silicones	0.00001%	0.08	0.08	0.00001%
67762-90-7	Siloxanes and silicones, dimethyl, reaction products with silica	0.00001%	0.08	0.10	0.00001%
91053-39-3	Diatomaceous earth, calcined	0.00353%	27.45	58.41	0.00783%
129898-01-7	2-Propenoic acid, polymer with sodium phosphinate	0.00940%	73.11	28.12	0.00377%
	Polymer of 2-acrylamido-2-methylpropanesulfonic acid sodium salt and				
136793-29-8	methyl acrylate	0.00105%	8.17	4.19	0.00056%
		100%			100%

* Mix water is supplied by the client. Schlumberger has performed no analysis of the water and cannot provide a breakdown of components that may have been added to the water by third-parties.

* The evaluation of attached document is performed based on the composition of the identified products to the extent that such compositional information was known to GRC-Chemicals as of the date of the document was produced. Any new updates will not be reflected in this document.

Flowback Fluid Management

- Fraccing can be done using salty, fresh or bore water
- Up to 80% of the fluid can be recovered from the well after hydraulic fracturing
- Flowback fluid is stored in lined ponds and re-used in future operations or evaporated and disposed in accordance with the *Waste Management and Pollution Control Act*
- Residual fluid remains isolated within the rock formation
- Tracking of fluids and an acceptance certificate from a licenced waste treatment facility (currently in Mt. Isa) is required











Petroleum Resource Management

Assessment of petroleum resource management regulatory requirements:

- Petroleum Reserves/Resources estimates reports
- Petroleum discovery notification and assessment reports
- Reservoir Management Plans

Maintaining a petroleum resource estimate database

• In accordance with Society of Petroleum Engineers Petroleum Resource Management System (SPE-PRMS)

Technical assessment of titles applications and reports

- Acreage Release bids
- Renewal and exemptions from relinquishment applications of exploration permits
- Suspension and extension and variation application of technical work program
- Annual reports of exploration permits and retention licences

Maximising value from Petroleum Resource

- Reservoir and resource management
- Production reporting



Closure / Well Decommissioning

- When the well is ready to be closed, the petroleum company must plug the well with cement in accordance with regulations to prevent any future flows of gas, oil or water.
- Cement plug across hydrocarbon formation and minimum 50 metres above the highest perforations.
- Cement plug across any fresh water aquifers.
- All cement plugs must be appropriately pressure tested



Permanent Abandonment Barrier (red dashed envelope)

Ref.: Long Term Integrity of CO2 Storage – Well Abandonment, IEA GHG R&D Program, 2009

Environment - Rehabilitation

Proponent must

- Remove all site equipment
- Respread topsoil over site
- Monitor vegetation regrowth on site
- Land owner may request some infrastructure to remain (e.g. tracks)





Site condition after rehabilitation 2017



Site condition following

Petroleum Act Rehabilitation Provisions

S73 Surrender & S74 Cancellation: Rehabilitation

- Minister must be satisfied that land being surrendered is restored and rehabilitated
- Minister may as an alternative to prosecution cancel a permit or licence whole or in part

S77 Removal of property, decommission wells etc.

- Minister may direct person whose permit is surrendered or cancelled to:
 - Remove or make other arrangements with respect to property
 - Decommission all wells
 - Restore the surface and rehabilitate the environment



Environmental Closeout Procedure

- All work has been undertaken and 1 year of post operations rehabilitation has concluded
- All documentation has been reviewed
- Environmental site inspection, and landholder conversations are incorporated into Energy Division's report
- Energy Division shares written report with other NT Government Agencies and incorporates feedback
- Statement of reasons is drafted
- Final advice is provided to Executive Director Energy
- Environmental bond is returned



Rehabilitation Security Assessment

Assessment categories

- Mobilization / Demobilization of Equipment
 - Movement of Camps, Drill Rigs, Graders etc.
- Disposal of Wastes
 - Domestic wastes, septic tanks, chemical wastes, testing of site, removal of drilling and fracturing related wastes
- Removal of Equipment
 - Removal of onsite facilities, mobile plants, tanks etc.
- Restoration of Infrastructure
 - Fencing, access roads, restoration of hard stand areas etc.
- Land Rehabilitation
 - Camp workshop areas, seismic lines and access tracks, other areas such as temporary bores or staging areas
- Remedial Maintenance,
 - contaminated areas/spill sites, pest and weeds management, drainage and erosion control, consultant services, etc.
- Post Clean up Monitoring
- Erosion, contaminated sites, sampling, weeds
 www.nt.gov.au

DEPART	MENT OF MINES AND ENERGY					
Northern Territory Government		www.nt.gov.au				
		Last Revision: April 2015				
Petroleum Activity - Rehab						
Security Calculation Form						
	Calculation Summary					
Project						
Operator						
Operator Contact						
Date						
Management Are	as	Calculated Cost (auto-filled from individual worksheets)				
Mobilization / Demo	bilization of Equipment	\$0				
Disposal of Wastes		\$0				
Removal of Facilitie	s and Equipment	\$0				
Restoration of Infra	structure	\$0				
Land Rehabilitation		\$0				
Remedial Maintenar	ice	\$0				
Post Activity Monito	ring	\$0				
Sub-Total		\$0				
CONTINGENCY @1	5%	\$0				
		-				
TOTAL COST		\$0				

	FOR OFFICE USE						
Petroleum Operation	Petroleum Operations Assessment of Operator's Calculation						
Assessing Officer							
Date							

covers surface areas and the impacts that do or can occur at the surface of operations. This includes ongoing monitoring while the site is rehabilitating.



Insurance Certificates

- Well insurance cover against uncontrolled release of hydrocarbons to cover workover of wells and remediation costs of environmental damage due to catastrophic well failure.
- Note, this does not cover single barrier failure or well leaks from maintenance backlog etc.

Legacy Mining Fund

- First implemented in Western Australia
- Allowed a significant fund in the NT for the remediation of mines and the establishment of a legacy mines unit
- May be a model for an orphan well fund or legacy petroleum fund (Canada)

Operator Lodging a cash security – EXAMPLE ONLY						
Current security lodged by operator	\$5,000,000					
A 10% discount on this security reduces it to	\$4,500,000					
Cash refunded back to operator	\$500,000					
1% levy of the security retained and added to fund (non-refundable)	\$45,000					


Consistency with Commonwealth Regulatory Practices and Objectives

- Consistency with Commonwealth reduces risk
- COAG Best Practice Regulation and initiative to reduce red tape is key to maintain a contemporary legislative framework
- Petroleum (Environment) Regulations were modelled on the WA regulations
- WA regulations were modelled on the Commonwealth environment regulations to the Offshore Petroleum Greenhouse Gas Storage Act
- Risk-based and outcome focussed, maintaining flexibility, encouraging innovation
- Consistency with Commonwealth legislation increases legitimacy



Learning from Other Jurisdictions

WA Whole of Government Framework

- Signed by all CE's
- Explicitly identifies roles and responsibilities of each agency
- Outlines a clear framework

Roadmap unconventional gas projects

- Round tables for discussion and identifying best practices/reducing roadblocks
- Cross-jurisdictional
- Invites stakeholder participation
- Identifies opportunities





ACOLA Reports: Energy and Agriculture







Examples of Efforts Focused on Best Practices

- Australian Academy of Technological Sciences and Engineering (ATSE)
- American Petroleum Institute "HF series" of best practices guidance documents for hydraulic fracturing
- Australian Petroleum Producers and Exploration Association (APPEA)
- Gas Industry Social Economic Research Alliance (GISERA)
- Interstate Oil and Gas Compact Commission (IOGCC)
- South Australia Round Tables for Oil & Gas (Working Group 1-8)
- Onshore Petroleum Regulators Assembly Australia (OPRAA)
- Marcellus Shale Coalition
- Marcellus Center for Outreach and Research (MCOR)
- Barnett Shale Energy Education Council
- Appalachian Shale Water Conservation and Management Committee
- STRONGER state regulatory review of oil and natural gas environmental regulation
- International Petroleum Industry Environmental Conservation Association (IPIECA); now global oil and gas industry association for environmental and social issues
- DNV Recommended Practice: Risk Management of Shale Gas Developments and Operations
- Secretary of Energy Advisory Board recommendations
- National Petroleum Council recommendations
- World Resources Institute recommendations
- Center for Responsible Shale Development (CRSD) Performance Standards



Online Resources

- Homepage: Mining and Petroleum
- Disclosure of Petroleum Environment Reports
- Disclosure of Chemical Use in Petroleum Operations
- STRIKE: Tenure and Geoscience Information
- GEMIS: Geoscience Information System
- PEX: Petroleum Exploration Reports
- <u>CORE: Creating Opportunities for Resource Exploration</u>
- EnergyNT: Annual Summaries of Petroleum Activities
- Petroleum Facts and Figures
- DPIR Annual Report

A significant amount of information is available on the department's website. However, some of the information may not always be easily found. The links on this page lead directly to information that is of interest to people concerned about onshore petroleum activities such as environment management plans and chemicals used in petroleum activities



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Thank you



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