

# **Synthesis of evidence regarding potential health and wellbeing risks associated with unconventional gas mining in the NT**

## **Presentation for the Scientific Inquiry into Hydraulic Fracturing in the Northern Territory August 1, 2017**

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School of Public Health & Social Work  
Queensland University of Technology  
and  
Honorary Member of the  
Doctors for the Environment Australia**

**We acknowledge the Traditional Custodians of the Land on which we meet, and pay respects to Elders past and present...**

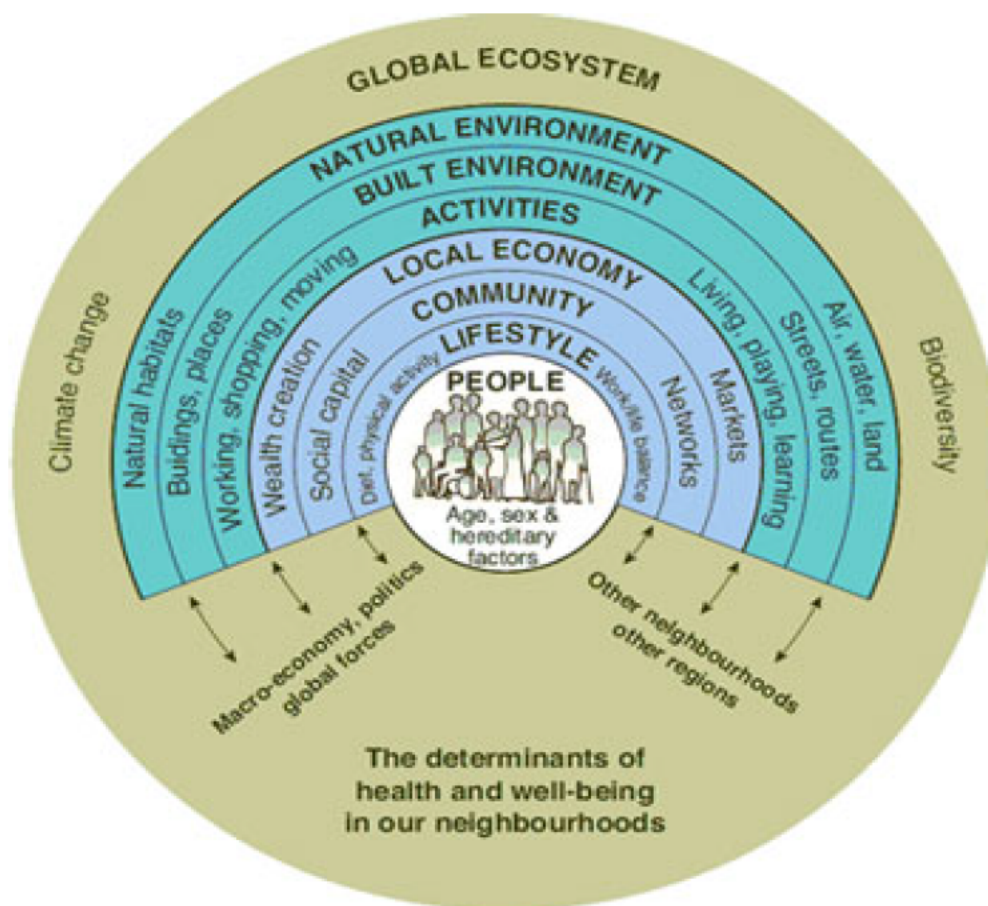


**... and reflect that for at least 65,000 years these custodians sustained health and life all over this continent of extremes through intimate knowledge, connection and protection of environmental values.**

# This Presentation will:

- Highlight some important insights needed for deeper understanding of health and wellbeing risks for those who would have to deal with this complex issue
- Emphasise the interconnectedness of all issues as public health impacts, across time, place and generation
- Offer some reflection on the approach taken in the Inquiry and Report
- Consider ethics and to what extent unconventional gas mining is likely to help close the gap in the NT – can we envision ourselves as stewards and ancestors for the quality of life of current and future generations

The Environmental Determinants of **Health** ---  
Good health depends on a working and living environment conducive to both physical & mental health, including:



- ***Clean air***
- ***Water safety and security***
- ***Secure supply of nutritious, safe & affordable food***
- ***Stable and safe climate***
- ***Meaningful livelihood***
- ***Resilient and cohesive communities***



# ENVIRONMENTAL HEALTH RISK ASSESSMENT

Guidelines for assessing human health  
risks from environmental hazards

## Human health risk assessment is...

*A process of estimating the potential impact of a chemical, biological, physical or social hazard on a specified human population or ecological system under a specific set of conditions and for a certain time frame'*

- *enHealth, 2012*



## Expectation of life at birth in years for Indigenous people and the total population, by sex, selected jurisdictions, Australia, 2010-2012

Population	Males	Females
Indigenous		
Australia (unadjusted)	67.4	72.3
Australia (headline)	69.1	73.7
NSW	70.5	74.6
Qld	68.7	74.4
WA	65.0	70.2
NT	63.4	68.7
Total population		
Australia (unadjusted)	79.8	83.2
Australia (headline)	79.7	83.1

Note:

1. This table includes two estimates for Australia. The 'headline' estimate includes adjustments based on Australia-wide census-related information. The headline estimates should be used in all situations except those requiring comparisons with the estimates for the states and territories, for which Australia-wide information could not be applied. The unadjusted Australian estimate should be used in situations requiring such a comparison.
2. The Australian Indigenous estimates are based on deaths in all states and territories

Source: ABS, 2015

# Quick Rundown on some notable studies not captured in the Interim Report

# The peer reviewed literature on health impacts is very young but growing fast.

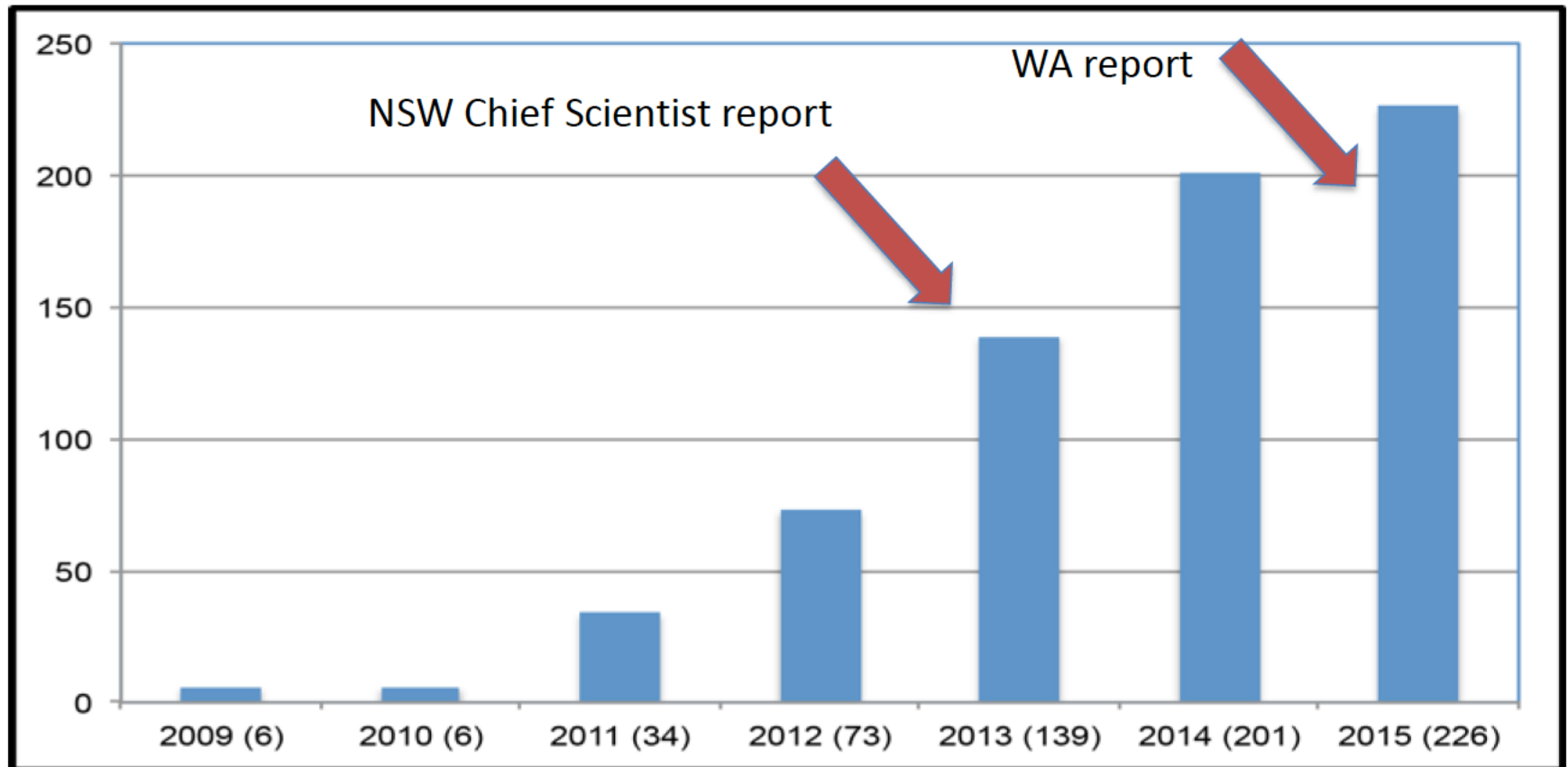


Figure taken from Hays & Shenkoff (2016), Towards an understanding of the environmental and public health impacts of unconventional gas development: a categorical assessment of the peer-reviewed scientific literature, 2009-2015. PLOS One

<http://journals.plos.org/plosone/article?id=10.1371/journal.pone.0154164>

**Air pollution is an under-recognised  
but important health risk for workers  
and people near operations  
(\*some pollutants can travel far)**

- **Methane**
- **Volatile organic compounds, BTEX**
- **NO<sub>x</sub>, Hydrogen Sulfide, Formaldehyde**
- **Diesel fumes, Particulate Matter\*, fine silica**
- **Ground level Ozone\***
- **Endocrine disrupting chemicals**



David Brown\*, Beth Weinberger, Celia Lewis and Heather Bonaparte

# Understanding exposure from natural gas drilling puts current air standards to the test

Recent and projected growth in the oil and gas production sector has underscored the need for EPA to gain a better understanding of emissions and potential risks from this industry sector. Harmful pollutants emitted from this industry include air toxics such as benzene, toluene, ethylbenzene, and xylene; criteria pollutants and ozone precursors such as NO<sub>x</sub> and VOCs; and greenhouse gases such as methane. These pollutants can result in serious health impacts such as cancer, respiratory disease, aggravation of respiratory illnesses, and premature death. However, EPA has limited directly-measured air emissions data on criteria and toxic air pollutants for several important oil and gas production processes. [These] limited data, coupled with poor quality and insufficient emission factors and incomplete NEI data, hamper EPA's ability to assess air quality impacts from selected oil and gas production activities.

— US Environmental Protection Agency  
(EPA) Office of Inspector General (1)

# There have been some significant new studies

- New diesel fuel exposure study
- New ground level ozone study
- New noise study

See the USB stick.

# **Psycho-social and economic impacts**

These are well captured in some of the report chapters so will not detail, except to show some data from Queensland where CSG mining has progressed rapidly.

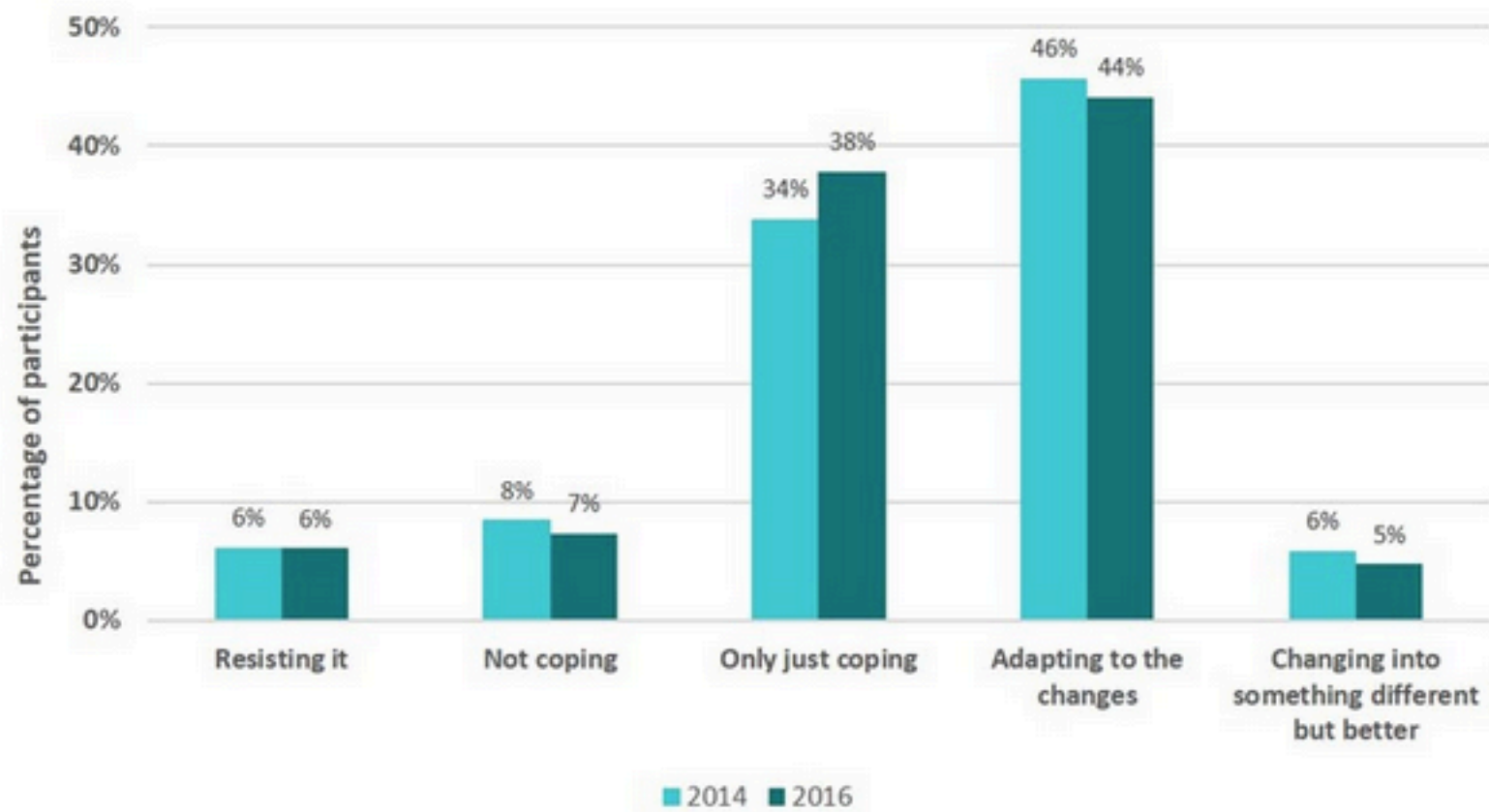
Stresses are clear and undeniable.

These factors can contribute to reduced mental health, and increase the risk of depression and anxiety, that can also contribute to other physical health problems.

**CSIRO survey of Community  
Wellbeing and responding  
to change:**

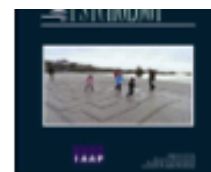
Western Downs region in Queensland  
Andrea Walton, Rod McCrea and  
Rosemary Leonard September 2014  
followup in 2016

When asked about how they saw their communities responding to change, only half (49%) thought their communities were “adapting to changes” or “changing into something different but better”, which is similar to how residents viewed their communities back in 2014.



Community perceptions of adapting to CSG development. Note: Differences between 2014 and 2016 were not significantly different. CSIRO





# Fracked: Coal seam gas extraction and farmers' mental health



Methuen I. Morgan<sup>\*</sup>, Donald W. Hine, Navjot Bhullar, Debra A. Dunstan, Warren Bartik

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## ARTICLE INFO

### Article history:

Received 17 June 2015

Received in revised form

17 February 2016

Accepted 23 April 2016

Available online 24 April 2016

### Keywords:

Stress

Coal seam gas

Coal bed methane

Farmers

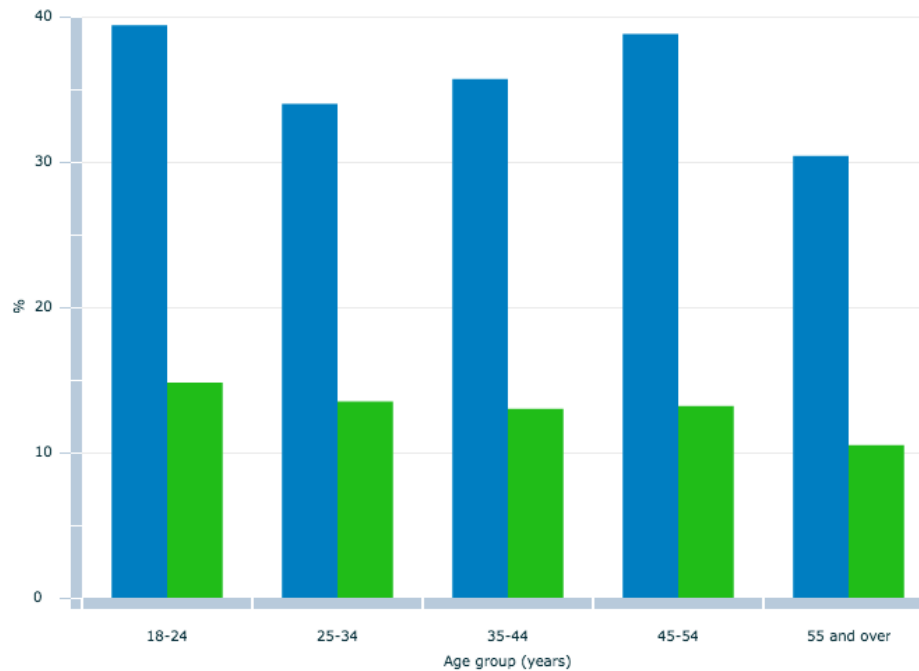
Mental health

## ABSTRACT

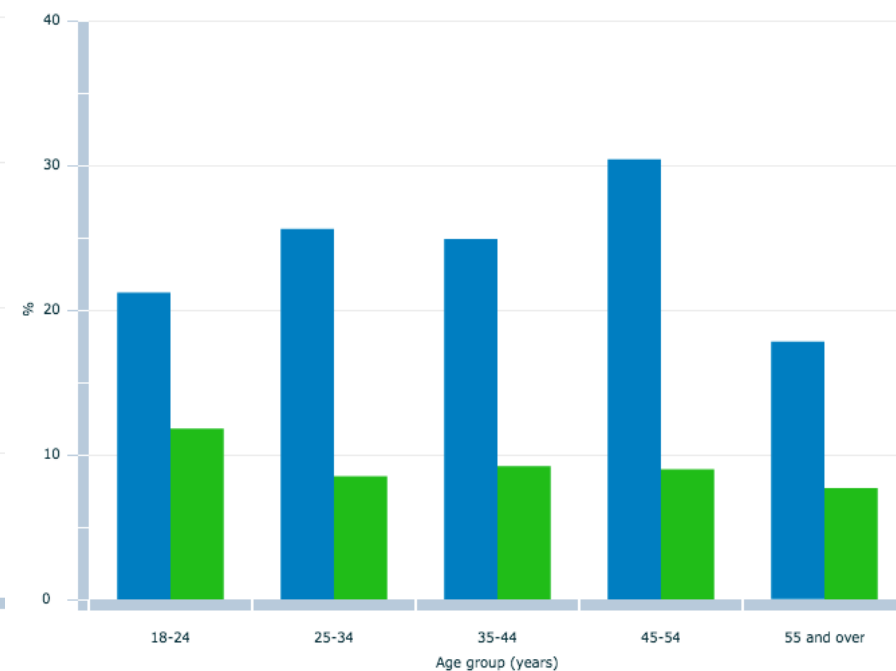
Farmers are exposed to a unique range of vocational stressors, and while mental health morbidity is similar to their non-rural counterparts, suicide rates in the farming community are higher. We examined the contribution of coal seam gas (CSG) extraction to the global stress burden and mental health of 378 Australian farmers (mean age = 53.08 years;  $SD = 10.28$ ). Exploratory factor analysis revealed that CSG items added two unique dimensions to the Edinburgh Farming Stress Inventory (EFSI): Off-Farm CSG Concerns (concerns about possible impacts of CSG extraction on human health, communities, and the environment) and On-Farm CSG Concerns (potential CSG impacts on farm profitability, disruption of farm operations, and privacy). Subscales based on the new factors correlated significantly with farmers' self-reported levels of depression, anxiety and stress reactivity, as assessed by the DASS-21. Latent profile analysis categorized farmers into four distinct segments based on their overall stress profiles: *Non-Stressed* (39%), *Finance-Stressed* (31%), *CSG-Stressed* (15%) and *Globally-Stressed* (15%). Farmers in the *CSG-Stressed* and *Globally-Stressed* profiles exhibited clinically significant levels of psychological morbidity. This information can be used to inform strategies for improving mental health outcomes in the agri-gasfields of Australia.

# High distress levels among Aboriginal people particularly common among females across the age groups

Females with high or very high psychological distress, by Indigenous status & age



Males with high or very high psychological distress, by Indigenous status & age

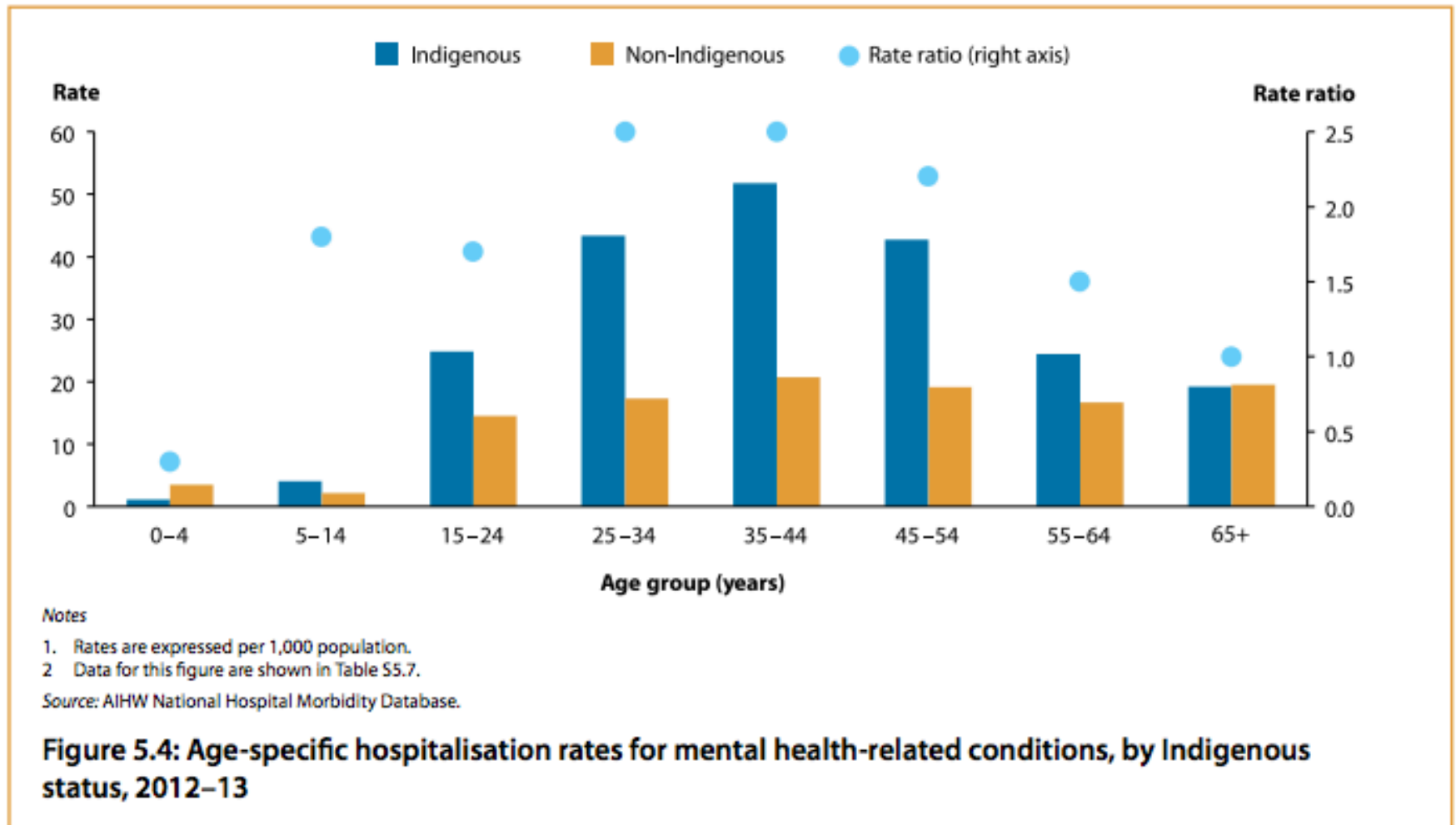


Aboriginal and Torres Strait Islander Non-Indigenous

Aboriginal and Torres Strait Islander Non-Indigenous

Save Chart Image

# Mental health conditions across the lifespan



Studies reporting associations  
between unconventional gas  
developments and negative human  
health impacts

# Increased hospitalisation rates in postcodes associated with density of wells

*Cardiology inpatient prevalence rates were significantly associated with number of wells per zip code ( $p < 0.00096$ ) and wells per  $\text{km}^2$  ( $p < 0.00096$ ) while neurology inpatient prevalence rates were significantly associated with wells per  $\text{km}^2$  ( $p < 0.00096$ ). Furthermore, evidence also supported an association between well density and inpatient prevalence rates for the medical categories of dermatology, neurology, oncology, and urology. (Abstract)*

Jemielita T. et al. (2015) Unconventional Gas and Oil Drilling Is Associated with Increased Hospital Utilization Rates. PLoS ONE 10(7): e0131093.doi:10.1371/journal.pone.0131093





# Hospitalisation rates for Aboriginal people in the NT are already very high

Numbers of hospital separations and age-standardised separation rates, by Indigenous status and jurisdiction, and Indigenous:non-Indigenous rate ratios, NSW, Vic, Qld, WA, SA and the NT, 2013-14

Jurisdiction	Aboriginal and Torres Strait				Rate ratio
	Islander		Non-Indigenous		
	Number	Rate	Number	Rate	
NSW	83,576	553	2,787,756	353	1.6
Vic	21,166	653	2,467,512	403	1.6
Qld	99,956	795	1,971,174	418	1.9
WA	85,801	1,554	984,598	394	3.9
SA	23,816	927	701,798	378	2.5
NT	86,536	1,874	37,297	319	5.9
Australia	408,165	896	9,294,139	384	2.3

1. Rates per 1,000 population

2. Non-Indigenous rates and numbers include separations for which Indigenous status was not stated

3. Rate ratio is the Indigenous rate divided by the non-Indigenous rate

4. Numbers and rates for the NT are for public hospitals only; separate numbers and rates are not included for Tas or the ACT, but included in totals where applicable

5. The incomplete identification of Indigenous status means that these figures probably under-estimate the true difference between Indigenous and non-Indigenous rates

Source: AIHW, 2015

# Newest study in JAMA: exacerbation of asthma attacks assoc with well activity

JAMA Intern Med. 2016 Jul 18. doi: 10.1001/jamainternmed.2016.2436. [Epub ahead of print]

## **Association Between Unconventional Natural Gas Development in the Marcellus Shale and Asthma Exacerbations.**

Rasmussen SG<sup>1</sup>, Ogburn EL<sup>2</sup>, McCormack M<sup>3</sup>, Casey JA<sup>4</sup>, Bandeem-Roche K<sup>2</sup>, Mercer DG<sup>5</sup>, Schwartz BS<sup>6</sup>.

### **Key Points**

**Question** Is there an association between unconventional natural gas development (UNGD) and asthma exacerbations?

**Findings** In this nested case-control study of 35 508 patients with asthma, those in the highest quartile of residential UNGD activity had significantly higher odds of 3 types of asthma exacerbations (new oral corticosteroid medication orders, emergency department visits, and hospitalizations) than those in the lowest quartile.

**Meaning** UNGD activity near patient residences was associated with increased odds of mild, moderate, and severe asthma exacerbations.

Table 2. Associations of Unconventional Natural Gas Development Activity Metrics and Asthma Outcomes<sup>a</sup>

Activity Metric <sup>b</sup>	Odds Ratio (95% CI)		
	Asthma Hospitalizations	Asthma Emergency Department Visits	OCS Orders
Pad			
Low	1.26 (1.06-1.50)	1.53 (1.06-2.23)	1.54 (1.37-1.74)
Medium	1.37 (1.15-1.64)	1.77 (1.2-2.6)	1.66 (1.47-1.87)
High	1.45 (1.21-1.73)	1.37 (0.94-1.99)	1.59 (1.41-1.81)
Spud			
Low	1.16 (0.98-1.37)	1.53 (1.06-2.21)	1.45 (1.29-1.63)
Medium	1.26 (1.05-1.50)	1.54 (1.04-2.27)	1.98 (1.75-2.24)
High	1.64 (1.38-1.97)	1.57 (1.08-2.29)	1.99 (1.75-2.26)
Stimulation			
Low	1.13 (0.96-1.33)	1.51 (1.05-2.19)	1.23 (1.09-1.39)
Medium	1.31 (1.10-1.57)	1.74 (1.17-2.61)	2.22 (1.95-2.53)
High	1.66 (1.38-1.98)	1.71 (1.16-2.52)	3.00 (2.60-3.45)
Production			
Low	1.10 (0.92-1.30)	1.47 (1.01-2.14)	1.28 (1.13-1.46)
Medium	1.16 (0.97-1.38)	1.10 (0.74-1.65)	2.15 (1.87-2.47)
High	1.74 (1.45-2.09)	2.19 (1.47-3.25)	4.43 (3.75-5.22)

Abbreviation: OCS, oral corticosteroid.

<sup>a</sup> Multilevel models with a random intercept for patient and community were adjusted for age category (5-12, 13-18, 19-44, 45-61, 62-74, ≥75 years), sex (male or female), race/ethnicity (white, black, Hispanic, or other), family history of asthma (yes vs no), smoking status (never, former, current, or missing), season (spring, March 22-June 21; summer, June 22-September 21; fall, September 22-December 21; winter, December 22-March 21), Medical Assistance (yes vs no), overweight/obesity status (normal, body mass index [BMI], <85th percentile for children or <25 for adults; overweight, BMI, 85th to <95th percentile for children or 25 to <30 for adults; obese, BMI, ≥95th

percentile for children or ≥30 for adults; or BMI missing), type 2 diabetes (yes vs no), community socioeconomic deprivation (across quartiles), distance to nearest major and minor arterial road (truncated at the 98th percentile, measured in meters, z transformed), squared distance to nearest major and minor arterial road (truncated at the 98th percentile, measured in meters, z transformed), maximum temperature on the day prior to event (measured in degrees Celsius), and squared maximum temperature on the day prior to event (measured in degrees Celsius).

<sup>b</sup> For all activity metrics, very low activity was the reference group.

## RESPIRATORY AND SLEEP HEALTH IN INDIGENOUS AUSTRALIANS .

Report of:  
Thoracic Society of Australia and New Zealand and  
Australasian Sleep Association  
Australian Lung Foundation

Working Party: Rob Pierce (Convenor)  
Ral Antic  
Anne Chang  
Mark Howard  
Alan James  
Graeme Maguire  
Anthony Matthiesson  
Bill Musk  
Robert Roseby  
Graham Simpson  
Paul Torzillo

TSANZ working group: Christine Jenkins  
Peter Wark

# Asthma is already a very serious issue for Aboriginal people

## Summary points

### COPD and asthma

- COPD is recognised as one of the four most common chronic diseases (after cardiovascular disease, diabetes and renal disease). COPD affects approximately 20% of indigenous people nation-wide but the prevalence is higher in remote communities
- The significantly higher prevalence of COPD and rate of hospital admission (separation rate for indigenous people is 5 times that of other Australians) translates to a higher mortality from this condition (rate ratio 2.8)
- The overall prevalence of asthma in indigenous people is 16.5 (95% CI 14.9–18.1) which is higher than in other Australians at 10.2 (95%CI 9.7–10.7).
- Asthma morbidity is higher in indigenous people, with higher hospital separation and hospitalisation days for all age groups. The hospital separation rate for asthma was 2.1-fold higher in indigenous people
- Indigenous people are 3.2 times more likely to die from asthma (age-specific mortality)

# Other research has found living nearer wells associated with:

- Higher frequencies of self-reported symptoms such as migraines, nasal and sinus problems and fatigue
- Higher frequencies and average number of skin and upper respiratory symptoms
- A new study provides a new level of rigour to these cross sectional studies, uses a case control design and finds a doubling of risk of migraine and sinus disorders among those living near operations.



# Associations between Unconventional Natural Gas Development and Nasal and Sinus, Migraine Headache, and Fatigue Symptoms in Pennsylvania

Aaron W. Tustin,<sup>1</sup> Annemarie G. Hirsch,<sup>2</sup> Sara G. Rasmussen,<sup>1</sup> Joan A. Casey,<sup>3</sup> Karen Bandeen-Roche,<sup>4</sup> and Brian S. Schwartz<sup>1,2,5</sup>

<sup>1</sup>Department of Environmental Health Sciences, Johns Hopkins Bloomberg School of Public Health, Baltimore, Maryland, USA; <sup>2</sup>Center for Health Research, Geisinger Health System, Danville, Pennsylvania, USA; <sup>3</sup>Robert Wood Johnson Health and Society Scholars Program, University of California, San Francisco, San Francisco and University of California, Berkeley, Berkeley, California, USA; <sup>4</sup>Department of Biostatistics, Johns Hopkins Bloomberg School of Public Health, Baltimore, Maryland, USA; <sup>5</sup>Department of Medicine, Johns Hopkins School of Medicine, Baltimore, Maryland, USA

**BACKGROUND:** Unconventional natural gas development (UNGD) produces environmental contaminants and psychosocial stressors. Despite these concerns, few studies have evaluated the health effects of UNGD.

**OBJECTIVES:** We investigated associations between UNGD activity and symptoms in a cross-sectional study in Pennsylvania.

**METHODS:** We mailed a self-administered questionnaire to 23,700 adult patients of the Geisinger Clinic. Using standardized and validated questionnaire items, we identified respondents with chronic rhinosinusitis (CRS), migraine headache, and fatigue symptoms. We created a summary UNGD activity metric that incorporated well phase, location, total depth, daily gas production and inverse distance-squared to patient residences. We used logistic regression, weighted for sampling and response rates, to assess associations between quartiles of UNGD activity and outcomes, both alone and in combination.

**RESULTS:** The response rate was 33%. Of 7,785 study participants, 1,850 (24%) had current CRS symptoms, 1,765 (23%) had migraine headache, and 1,930 (25%) had higher levels of fatigue. Among individuals who met criteria for two or more outcomes, adjusted odds ratios for the highest quartile of UNGD activity compared with the lowest were [OR (95% CI)] 1.49 (0.78, 2.85) for CRS plus migraine, 1.88 (1.08, 3.25) for CRS plus fatigue, 1.95 (1.18, 3.21) for migraine plus fatigue, and 1.84 (1.08, 3.14) for all three outcomes together. Significant associations were also present in some models of single outcomes.

**CONCLUSIONS:** This study provides evidence that UNGD is associated with nasal and sinus, migraine headache, and fatigue symptoms in a general population representative sample.

**CITATION:** Tustin AW, Hirsch AG, Rasmussen SG, Casey JA, Bandeen-Roche K, Schwartz BS. 2017. Associations between unconventional natural gas development and nasal and sinus, migraine headache, and fatigue symptoms in Pennsylvania. *Environ Health Perspect* 125:189–197; <http://dx.doi.org/10.1289/EHP281>

large economic costs, and possible links to environmental risk factors through chemical toxicity, irritation, odors, or stress (Hastan et al. 2011; Bhattacharyya 2009; Shashy et al. 2004; Tan et al. 2013; Friedman and De ver Dye 2009; Sjöstrand et al. 2010; Bell et al. 1998; Griffith and Zarrouf 2008; Ranjith 2005; Ricci et al. 2007). The purpose of this study was to test the null hypothesis that UNGD is not associated with these three outcomes. To do so, we performed a case-control analysis in which we compared individuals having one or more of these health outcomes with selected participants having no or minimal evidence of these diseases.

## Methods

### Study Overview

In early 2014, we performed a cross-sectional survey of primary care patients of the Geisinger Clinic. Information was gathered via a questionnaire designed to study general chronic rhinosinusitis (CRS)

Address correspondence to B.S. Schwartz. Johns

# Some considerations regarding local jobs

## CHAPTER 7

# Occupational Health and Safety Aspects of Oil and Gas Extraction

Eric J. Esswein\*, \*\*, Kyla Retzer\*\*, Bradley King\*\*, Margaret Cook-Shimanek†

\*University of the Witwatersrand, School of Public Health, Johannesburg, South Africa; \*\*National Institute for Occupational Safety and Health (NIOSH), Western States Division, Denver, CO, USA; †University of Colorado at Denver and Health Sciences Center, Denver, CO, USA

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Metals 102

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Silicosis and exposure to various chemicals in the vicinity are serious, understudied occupational health concerns

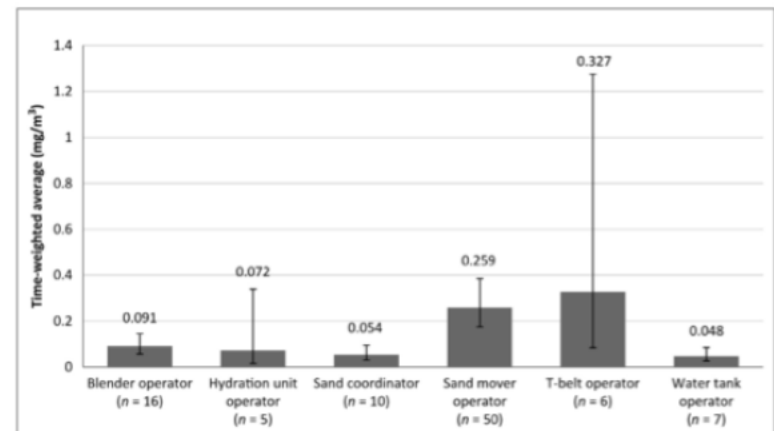
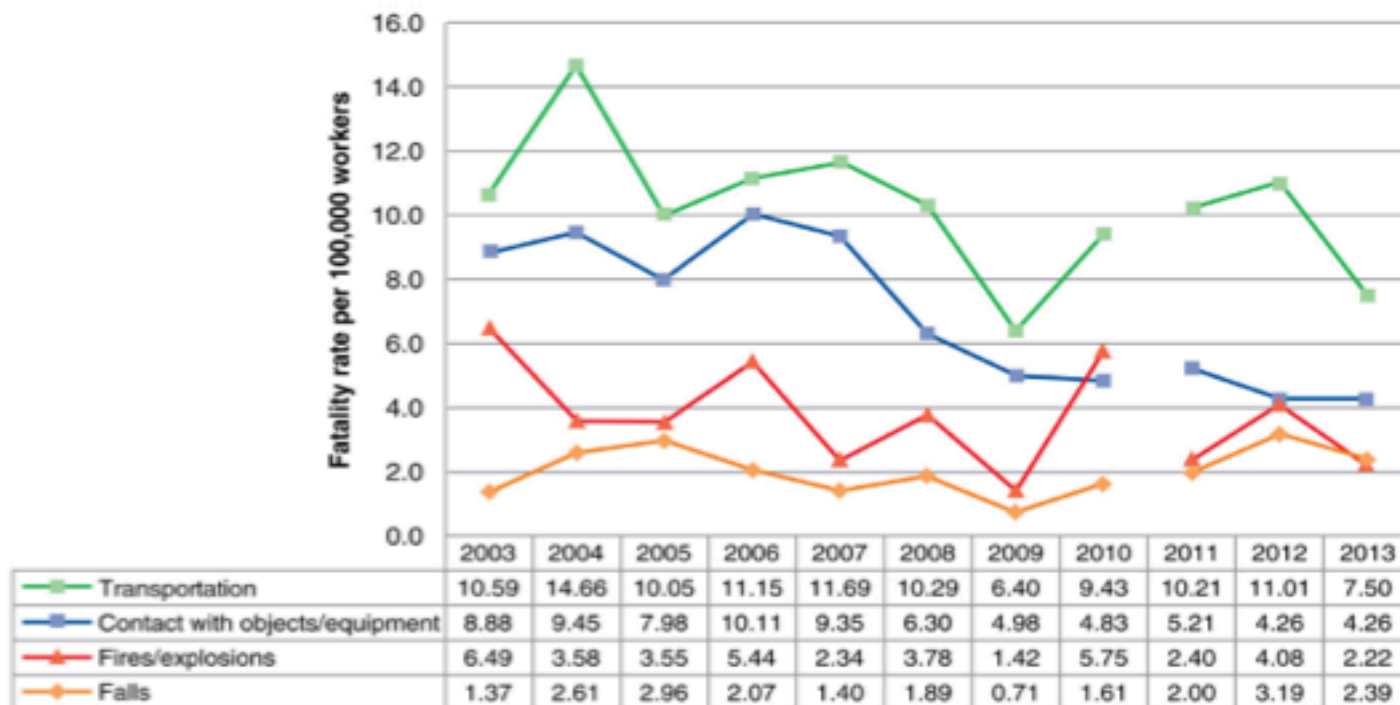


FIGURE 7.3

Respirable crystalline silica, time-weighted average geometric means (mg/m<sup>3</sup>) and 95% confidence intervals for 6 job titles of workers conducting hydraulic fracturing operations.

Source: Esswein et al. (2013).

# Fatality rate in Oil & Gas Workers Seven x Higher than national average



**FIGURE 7.1**

**US O&G extraction worker fatality rates, leading causes of death, 2003–2013.**

The break in 2011 represents revisions in the coding system. *Sources: National Institute for Occupational Safety and Health (NIOSH), using data from Bureau of Labor Statistics Census of Fatal Occupational Injuries and Quarterly Census of Employment and Wages.*

# Northern Territory already has a problem with road traffic accidents and fatalities

## 24.21 ROAD TRAFFIC FATALITIES

	2009			2010		
	no.	per 100,000 persons(a)	per 10,000 motor vehicles registered(b)	no.	per 100,000 persons(a)	per 10,000 motor vehicles registered(b)
New South Wales	453	6.35	0.71	421	5.82	0.63
Victoria	290	5.32	0.51	288	5.19	0.49
Queensland	331	7.48	0.71	249	5.51	0.51
South Australia	119	7.33	0.80	118	7.17	0.68
Western Australia	190	8.45	0.77	193	8.40	0.79
Tasmania	63	12.52	1.30	61	6.11	0.54
Northern Territory	31	13.71	1.79	49	21.33	2.88
Australian Capital Territory	12	3.40	0.34	18	5.02	0.46
<b>Australia</b>	<b>1 489</b>	<b>6.78</b>	<b>0.69</b>	<b>1 367</b>	<b>6.12</b>	<b>0.61</b>

(a) Estimated resident population at 30 June.

(b) Number of registered motor vehicles and motor cycles (excludes tractors, caravans, plant and equipment) at 31 March.

Source: Department of Infrastructure and Transport.



# Increased traffic accident rates associated with shale gas drilling in Pennsylvania

Added By [hays452](#)

Item Type Journal Article

Title Increased traffic accident rates associated with shale gas drilling in Pennsylvania

Author Graham, Jove

Author Irving, Jennifer

Author Tang, Xiaoqin

Author Sellers, Stephen

Author Crisp, Joshua

Author Horwitz, Daniel

Author Muehlenbachs, Lucija

Author Krupnick, Alan

Author Carey, David

**Abstract** AbstractObjectives We examined the association between shale gas drilling and motor vehicle accident rates in Pennsylvania. Methods Using publicly available data on all reported vehicle crashes in Pennsylvania, we compared accident rates in counties with and without shale gas drilling, in periods with and without intermittent drilling (using data from 2005 to 2012). Counties with drilling were matched to non-drilling counties with similar population and traffic in the pre-drilling period. Results Heavily drilled counties in the north experienced 15–23% higher vehicle crash rates in 2010–2012 and 61–65% higher heavy truck crash rates in 2011–2012 than control counties. We estimated 5–23% increases in crash rates when comparing months with drilling and months without, but did not find significant effects on fatalities and major injury crashes. Heavily drilled counties in the southwest showed 45–47% higher rates of fatal and major injury crashes in 2012 than control counties, but monthly comparisons of drilling activity showed no significant differences associated with drilling. Conclusions Vehicle accident have measurably increased in conjunction with shale gas drilling.

Publication Accident Analysis & Prevention

Volume 74

Pages 203–209

Date January 2015

Journal  
Abbr Accident Analysis & Prevention

DOI 10.1016/j.aap.2014.11.003



## Age-standardised death rates, by Indigenous status, and Indigenous:non-Indigenous rate ratios, NSW, Qld, WA, SA and the NT, 2009-2013

Jurisdiction	Indigenous rate	Non-Indigenous rate	Rate ratio
NSW	804	585	1.4
Qld	964	590	1.6
WA	1,323	552	2.2
SA	818	611	1.3
NT	1,461	612	2.4
NSW, Qld, WA, SA and the NT	985	585	1.7

Notes:

1. Rates per 100,000 are directly age-standardised using the 2001 Australia estimated resident population
2. Rate ratio is the Indigenous rate divided by the non-Indigenous rate
3. Due to the incomplete identification of Indigenous status, these figures probably under-estimate the true difference between Indigenous and non-Indigenous rates

Source: AIHW, 2015

## Median age at death, by Indigenous status and sex, NSW, Qld, WA, SA and the NT, 2014

Jurisdiction	Indigenous		Non-Indigenous	
	Male	Female	Male	Female
NSW	57.7	64.1	79.0	85.3
Qld	57.4	62.8	77.7	84.4
WA	49.9	60.0	77.9	84.5
SA	56.5	60.5	80.3	85.8
NT	53.4	57.5	68.3	71.3
NSW, Qld, WA, SA and the NT	55.4	61.5	78.6	85.0

Notes:

1. Information is not available for the other jurisdictions because of the relatively small numbers of deaths
2. Median age of death is the age below which 50% of deaths occur

Source: ABS, 2015

# Recommend a serious look at the types of other jobs created

- Fast food outlets?
- Alcohol outlets?





## Numbers and rates of the leading causes of Aboriginal and Torres Strait Islander deaths and Indigenous:non-Indigenous rate ratios, NSW, Qld, WA, SA and the NT, 2013

Cause of death	Number	Rate	Rate ratio
Coronary heart disease	321	127	1.6
Diabetes mellitus	202	90	6.0
Chronic lower respiratory disease	148	65	2.4
Lung cancer	140	56	1.8
Suicide	138	24	2.2
Cirrhosis and other liver diseases	124	31	4.7
Cerebrovascular disease	122	67	1.6
Land transport accidents	72	13	2.4
Diseases of the urinary system	66	35	3.1
Certain conditions originating in the perinatal period	60	5.5	2.3

Notes:

1. See source for the ICD codes for the causes of death
2. Rates are deaths per 100,000, standardised to the Australian 2001 Estimated Resident Population
3. Rate ratio is the Indigenous rate divided by the non-Indigenous rate (not shown)

Source: ABS, 2015

# Some considerations of birth outcome studies so far and their implications for the NT

# What about fetuses, infants and kids?

## Consider:

### During gestation

- Exquisite sensitivity to developmental processes and signals in the uterine environment
- Evidence of air pollution (PM2.5) on birth weight

### And infancy and childhood

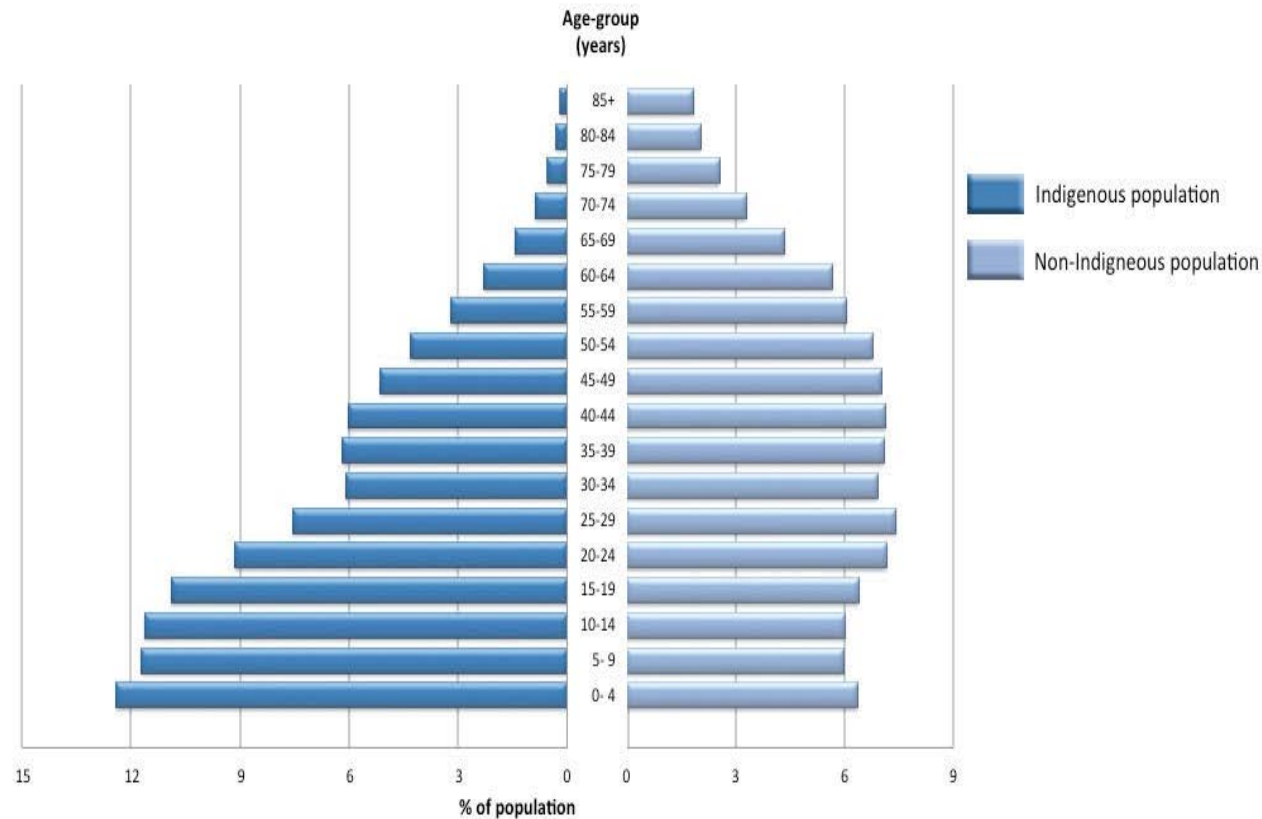
- High metabolic rate
- Small body size for intake
- Developing organs, including the liver, lungs, kidney
- Playing and running in the environment

### And all three groups

- High vulnerability to psycho-social and community stressors, including noise, others' negative emotions and witnessing conflict

# Much higher proportion of Aboriginal people are infants and children

(data from 30 June 2011)



- Source: ABS, 2012

# What studies have been done?

- Very few, **Roughly** about 12 publications have specifically focused on risks and impacts to fetuses, infants and children
- Most on potential exposures to chemicals with developmental and/or reproductive toxicity and endocrine disruption
- Very few on health outcomes, despite huge grey literature and social media communication

# Three published studies reporting negative birth outcomes linked to well proximity and/or density

Lower mean birth weight and higher frequency of small for gestational age (OR 1.34 (95% CL 1.10-1.63))

- Stacy SL, Brink LL, Larkin JC, Sadovsky Y, Golstein, BD, Pitt EO, et al. Perinatal outcomes and unconventional natural gas operations in Southwest Pennsylvania. PLoS ONE. 2015; 10:e0126425 doi: 10.1371/journal.pone.0126425

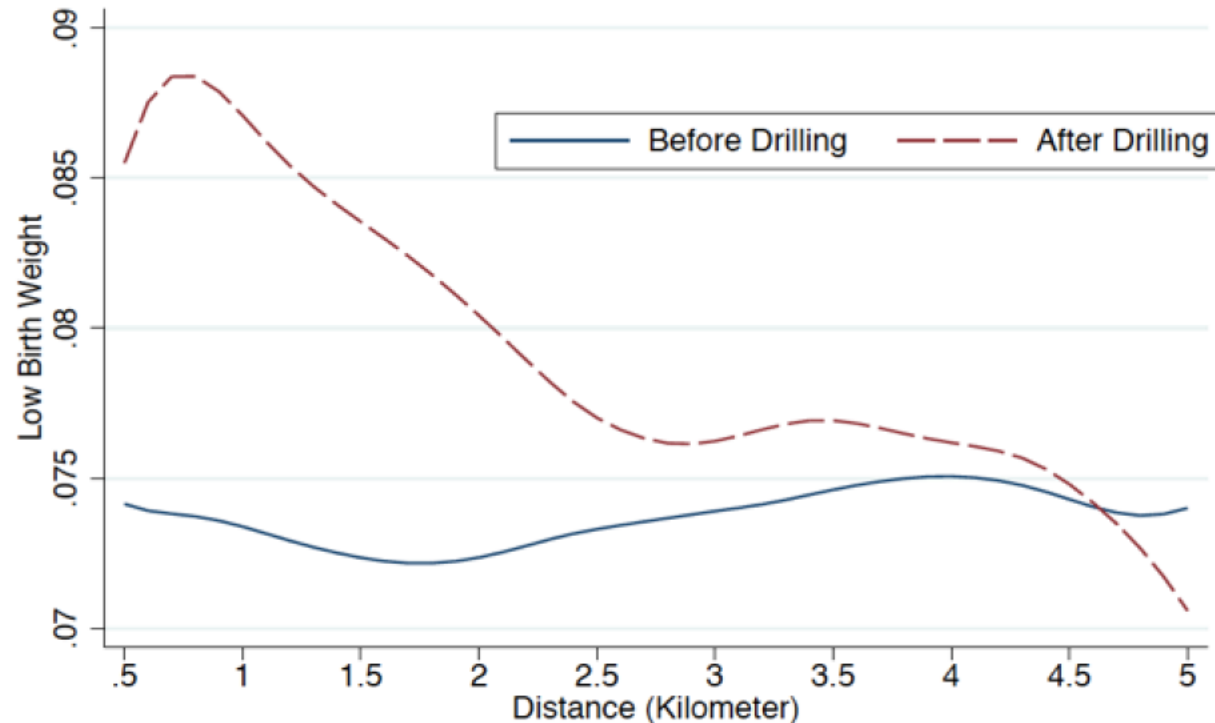
Preterm birth (OR 1.4(95% CL 1.0-1.9) & high risk pregnancy (OR 1.3 (95% CL 1.1-1.7)

- Casey JA, Savitz DA, Rasmussen SG, Ogburn EL, Pollak J, Mercer DG, et al. Unconventional natural gas development and birth outcomes in Pennsylvania, USA. Epidemiology 2016; 163-172.

Birth defects (congenital heart defects (OR 1.3 (95%CL 1.2-1.5)), neural tube defects (OR 2.0, (95% CL 1.0-3.9)) but slightly higher birth weight nearer wells

- McKenzie LM, Guo R, Witter RZ, Savitz DA, Newman LS, Adgate JL. Birth outcomes and maternal residential proximity to natural gas development in rural Colorado. Environmental Health Perspectives 2014; 122(4): 412-417.

## Reduced birthweights associated with closeness to wells (avg reduction of 48.5g) (increased % of low birth weight) (Hill, 2012)



Results from a local polynomial regressions (bandwidth=0.1 km) of low birth weight on distance from closest well's future/current location. Source: Author calculations from Pennsylvania Department of Health Vital Statistics.

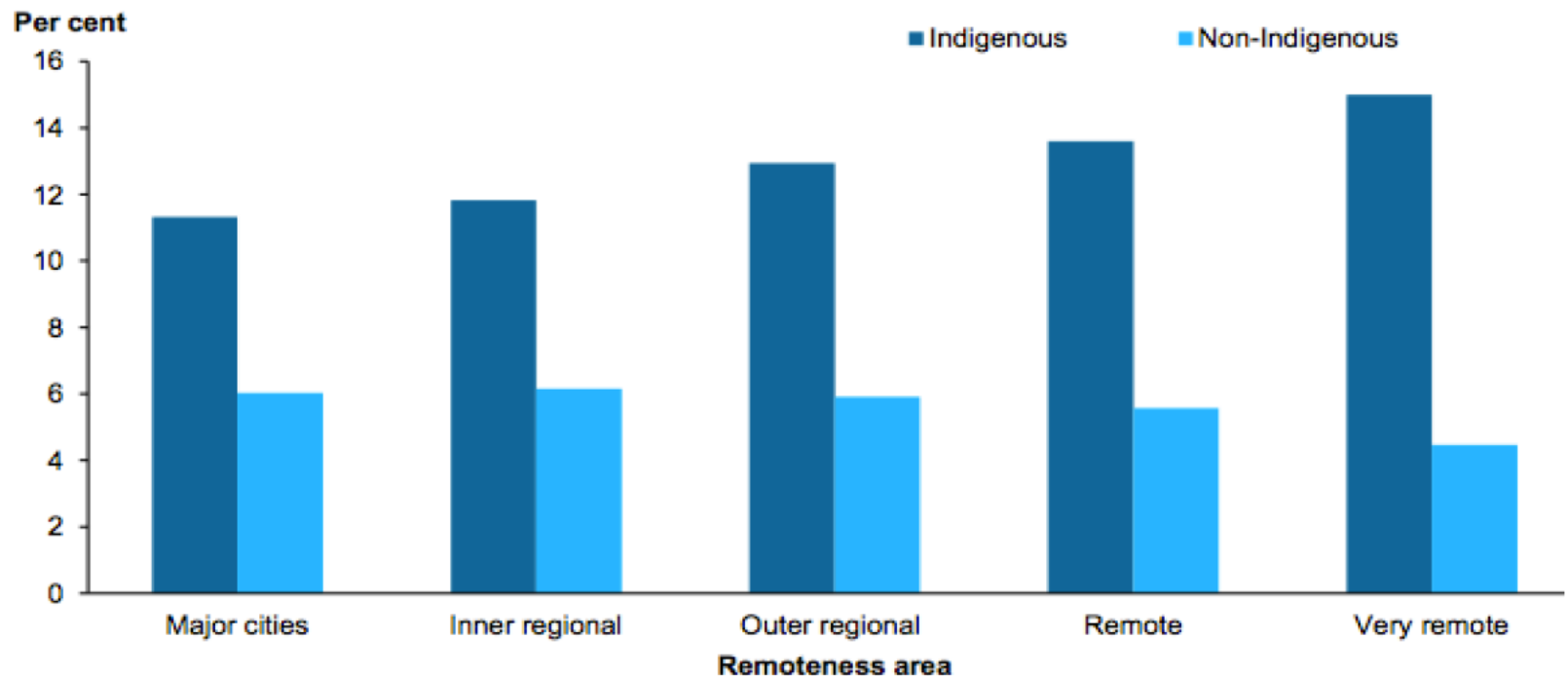
<http://dyson.cornell.edu/research/researchpdf/wp/2012/Cornell-Dyson-wp1212.pdf>

# Why should we protect Aboriginal people from an industry that may impact on birth weight and complications?

- Newborns of Indigenous mothers were twice as likely to be low birthweight (12.6% [15.6% in NT] vs 6.0%); or 2.5x higher excluding twins+ (11.2% vs 4.2%) in 2011
- Average birthweight of single Indigenous babies was 191g lower (3,215g vs 3,406 g); and 3,089g for all babies in NT
- Low birthweight is linked to higher death rates, higher chronic diseases, inhibited growth and cognitive development
- 36% of all babies born in NT were of Indigenous mothers, much higher proportion born in remote areas than non-Indigenous mothers (more likely to be urban based)
- Australian Institute of Health and Welfare 2014. Birthweight of babies born to Indigenous mothers. Cat. no. IHW 138. Canberra: AIHW.



# Low Birthweight already particularly common among infants of Aboriginal mothers in Remote Areas



Note: Data for this figure are shown in Appendix Table C4.6.

Source: AIHW National Perinatal Data Collection.

**Figure 4.7: Liveborn low birthweight babies, by Indigenous status of the mother and remoteness, 2011**



## Infant mortality rates, by Indigenous status and sex, and Indigenous:non-Indigenous rate ratios, NSW, Qld, SA, WA and the NT, 2012-2014

Jurisdiction	Indigenous		Non-Indigenous		Rate ratio	
	Males	Females	Males	Females	Males	Females
NSW	4.6	4.2	3.7	3.1	1.2	1.4
Qld	6.7	5.5	4.1	4.1	1.6	1.3
WA	5.8	4.4	2.1	2.1	2.8	2.1
SA	9.0	6.0	3.0	2.4	3.0	2.5
NT	13	12	3.1	4.2	4.1	2.9
All jurisdictions	6.5	5.5	3.5	3.2	1.9	1.7

### Notes:

1. Infant mortality rate is the number of infant deaths per 1,000 live births
2. Rate ratio is the Indigenous rate divided by the non-Indigenous rate
3. The Indigenous rates are likely to be under-estimated, due to the incomplete identification of Indigenous status on births and deaths records
4. Due to the small number of deaths registered in Vic, Tas and the ACT, these jurisdictions have been excluded

Source: Derived from ABS, 2015



## Numbers and rates of the leading causes of Aboriginal and Torres Strait Islander deaths and Indigenous:non-Indigenous rate ratios, NSW, Qld, WA, SA and the NT, 2013

Cause of death	Number	Rate	Rate ratio
Coronary heart disease	321	127	1.6
Diabetes mellitus	202	90	6.0
Chronic lower respiratory disease	148	65	2.4
Lung cancer	140	56	1.8
Suicide	138	24	2.2
Cirrhosis and other liver diseases	124	31	4.7
Cerebrovascular disease	122	67	1.6
Land transport accidents	72	13	2.4
Diseases of the urinary system	66	35	3.1
Certain conditions originating in the perinatal period	60	5.5	2.3

Notes:

1. See source for the ICD codes for the causes of death
2. Rates are deaths per 100,000, standardised to the Australian 2001 Estimated Resident Population
3. Rate ratio is the Indigenous rate divided by the non-Indigenous rate (not shown)

Source: ABS, 2015

Concerns about Climate Change

The climate advantage of  
Unconventional gas remains highly  
controversial –  
there is much we don't know.

To proceed without clear knowledge  
is a very big health risk.

# GHG emissions → Climate Change = a significant human health risk

- Underestimated potency of fugitive methane emissions during drilling, production and transportation adding to, not protecting against, climate change and its health consequences
- Accidents like Aliso Canyon can release huge quantities of methane in a single event
- Modelling (and our experience) indicates unconventional gas mining is competing with, not bridging to, renewables

# *A review of current and future methane emissions from Australian unconventional oil and gas production*

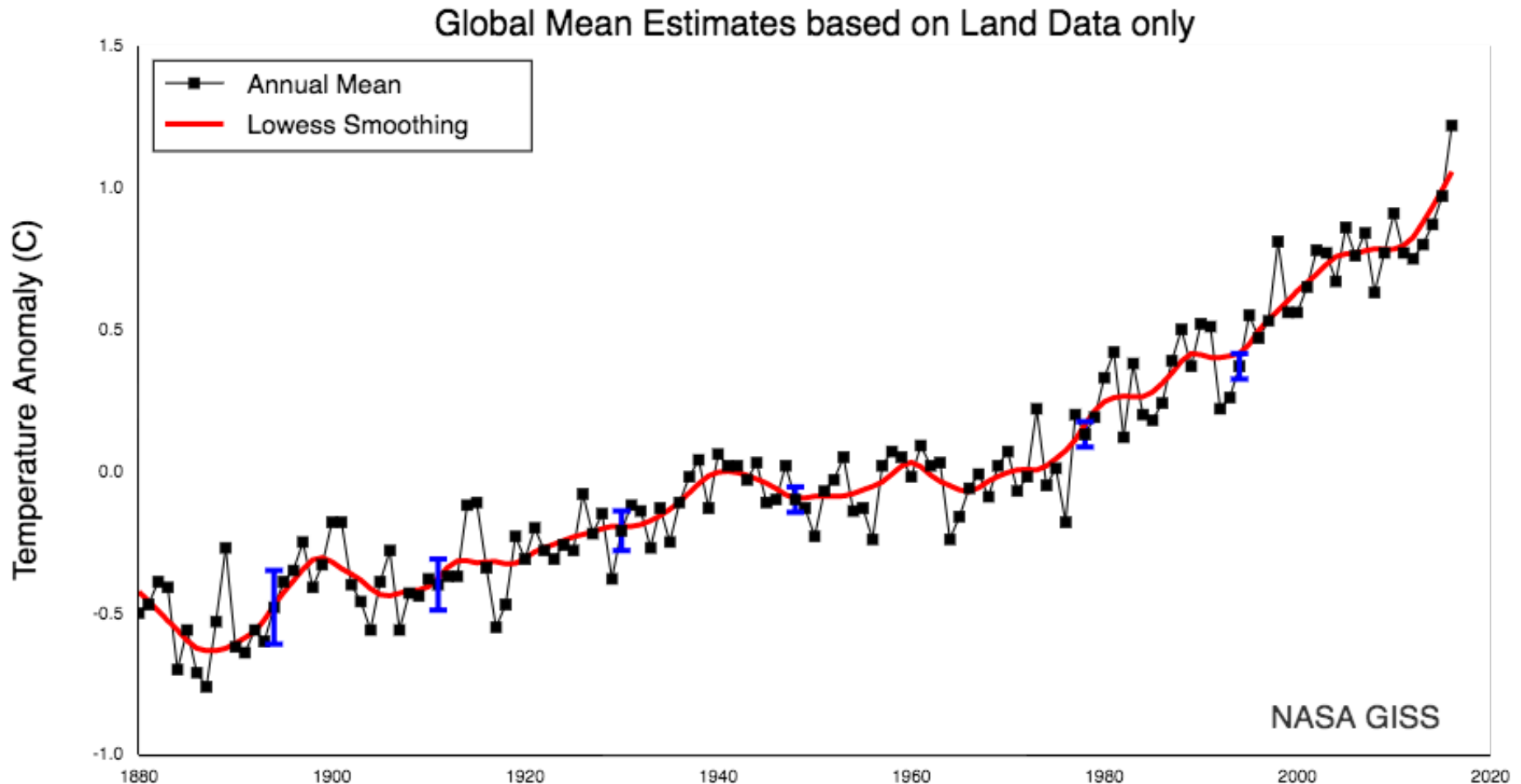
*October 2016*



*Dimitri Lafleur - PhD student, Australian-German Climate and Energy College<sup>1</sup>*  
*Tim Forcey - Energy Advisor, Melbourne Energy Institute<sup>1</sup>*  
*Hugh Saddler - Hon. Assoc. Professor, Crawford School<sup>2</sup>*  
*Mike Sandiford - Professor of Geology, School of Earth Sciences<sup>1</sup>*

<sup>1.</sup> *University of Melbourne*  
<sup>2.</sup> *Australian National University*

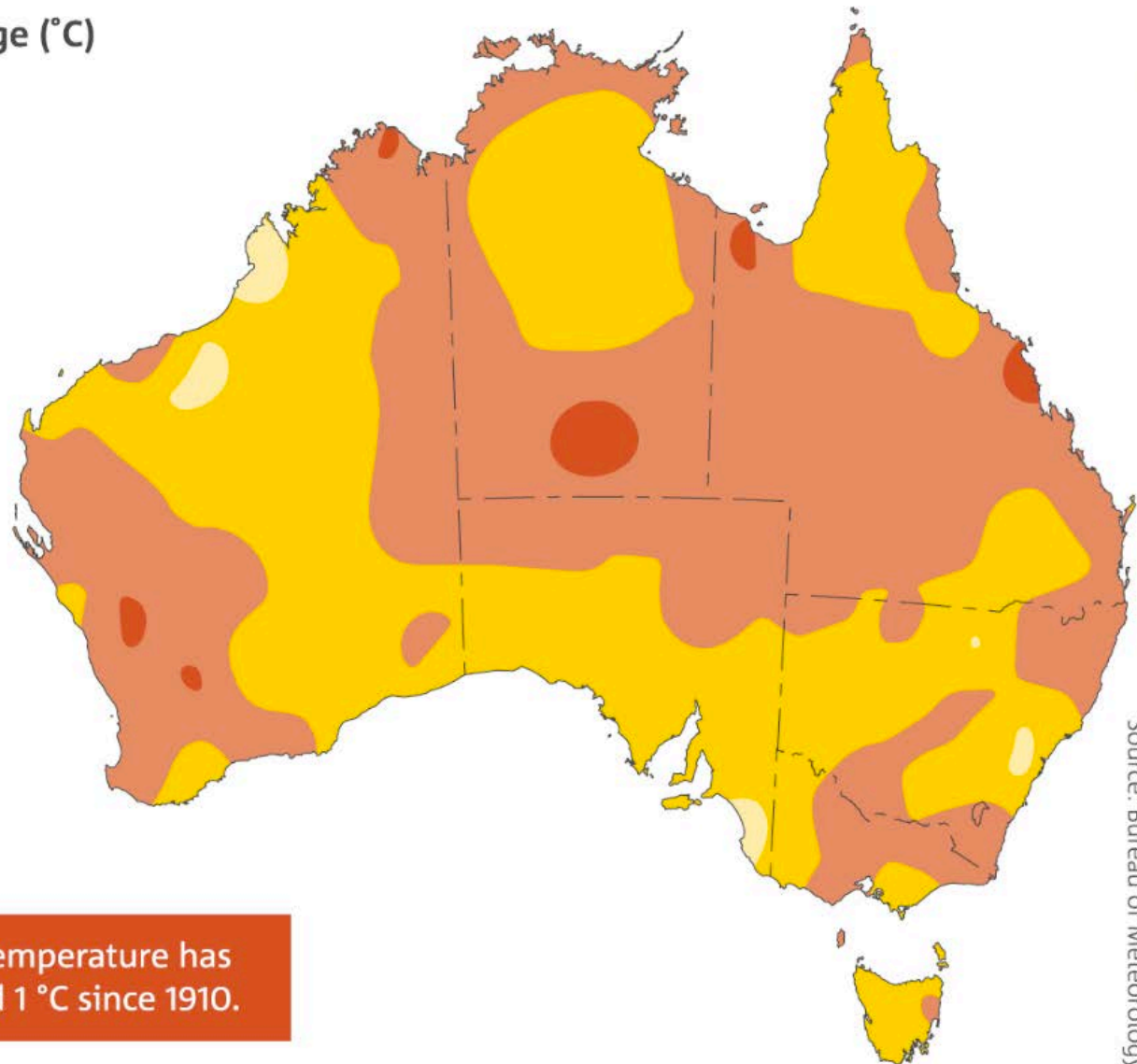
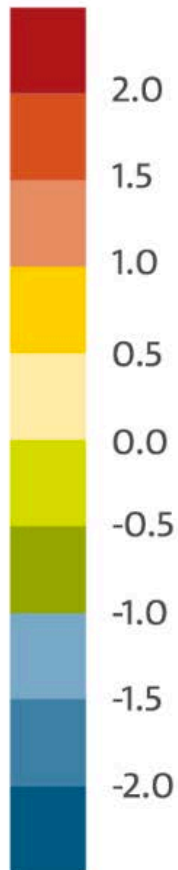
# Last few years – Even steeper rises (figure to 2016)



<https://data.giss.nasa.gov/gistemp/graphs/>

NT already differentially feeling the heat:  
besides a health risk, also a water scarcity risk

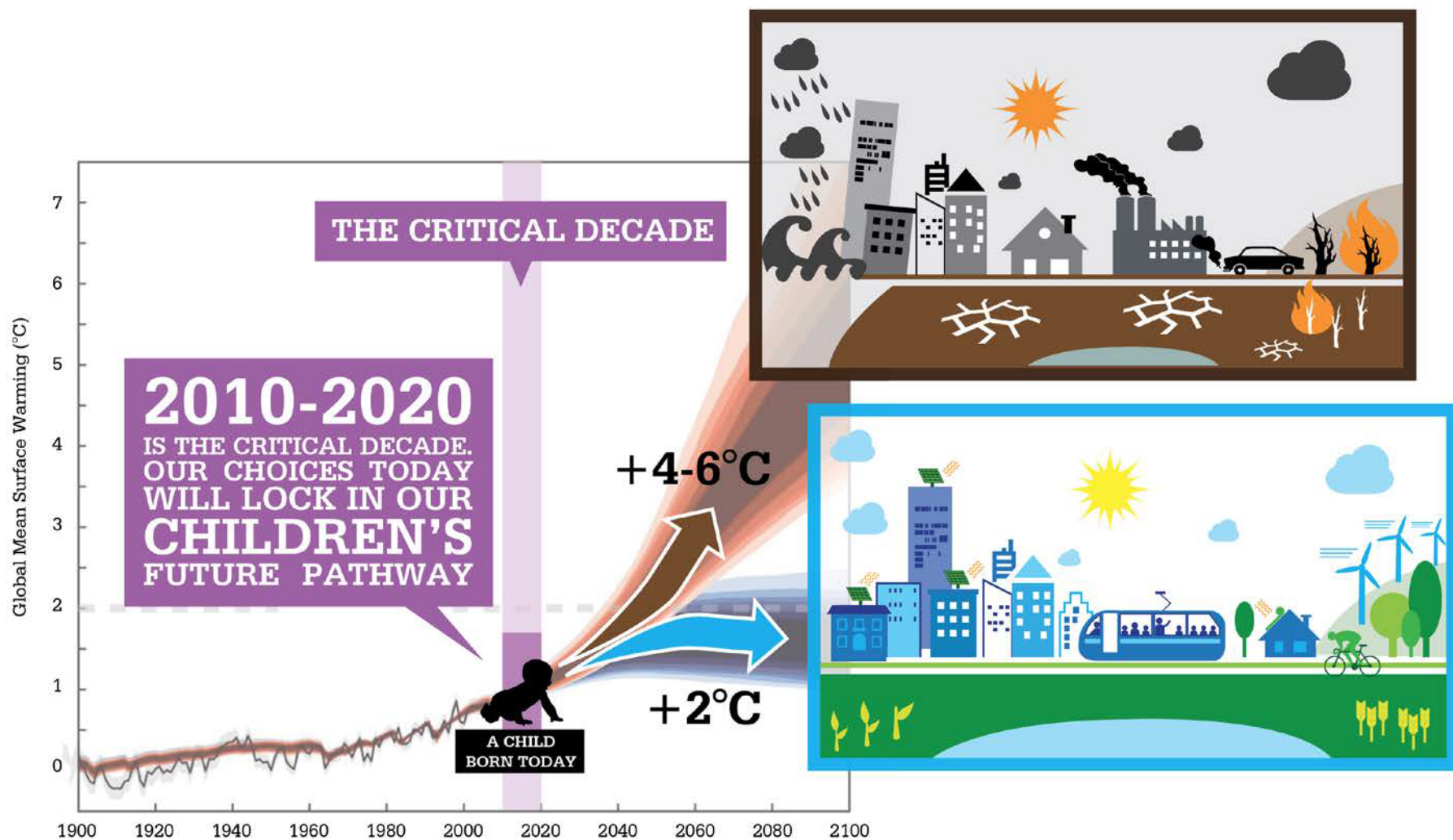
Temperature change (°C)



Australia's mean temperature has warmed by around 1 °C since 1910.

Source: Bureau of Meteorology





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NATURE | COMMENT



## Three years to safeguard our climate

**Christiana Figueres, Hans Joachim Schellnhuber, Gail Whiteman, Johan Rockström, Anthony Holey & Stefan Rahmstorf**

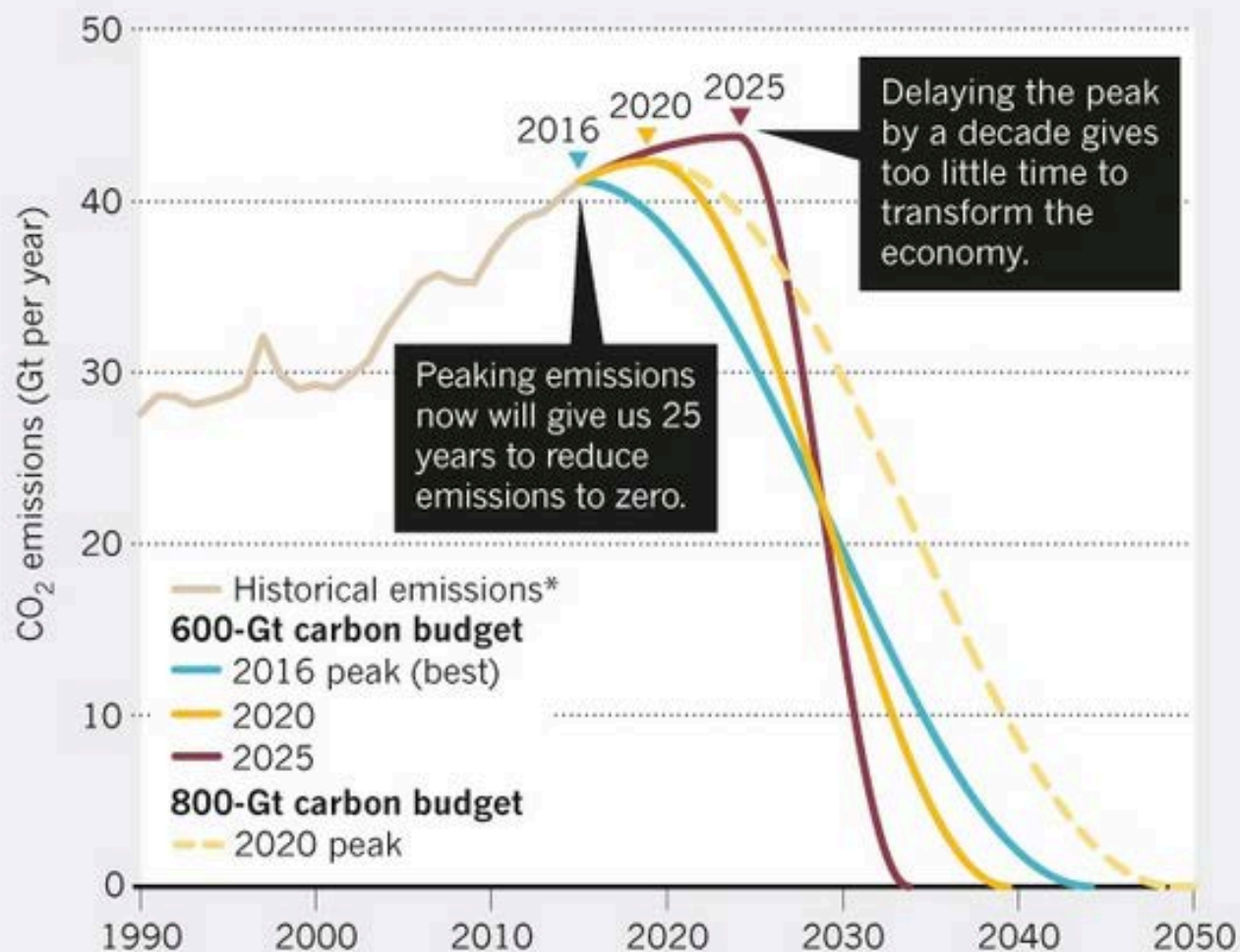
28 June 2017

**Christiana Figueres and colleagues set out a six-point plan for turning the tide of the world's carbon dioxide by 2020.**

<https://www.nature.com/news/three-years-to-safeguard-our-climate-1.22201>

# CARBON CRUNCH

There is a mean budget of around 600 gigatonnes (Gt) of carbon dioxide left to emit before the planet warms dangerously, by more than 1.5–2°C. Stretching the budget to 800 Gt buys another 10 years, but at a greater risk of exceeding the temperature limit.



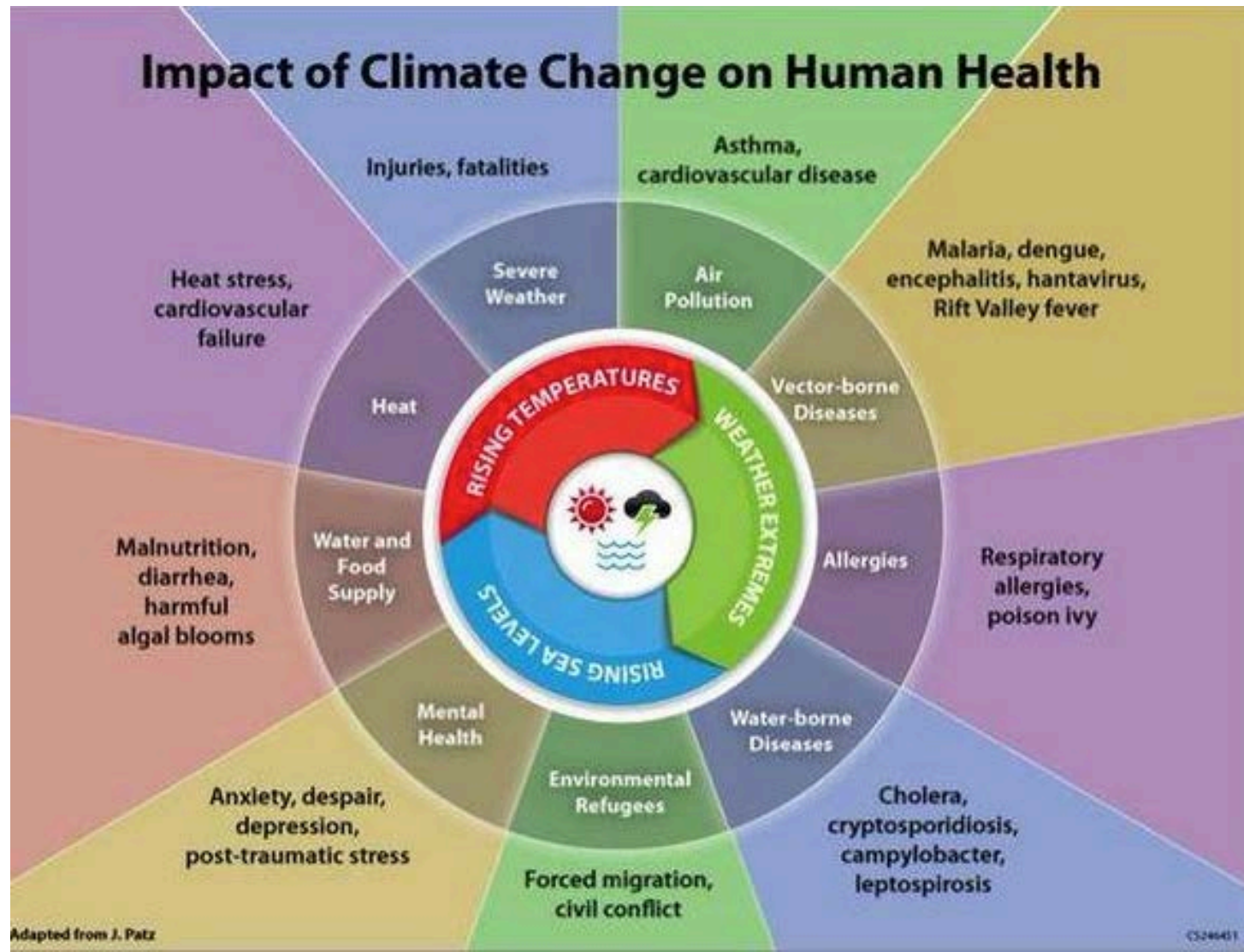
©nature

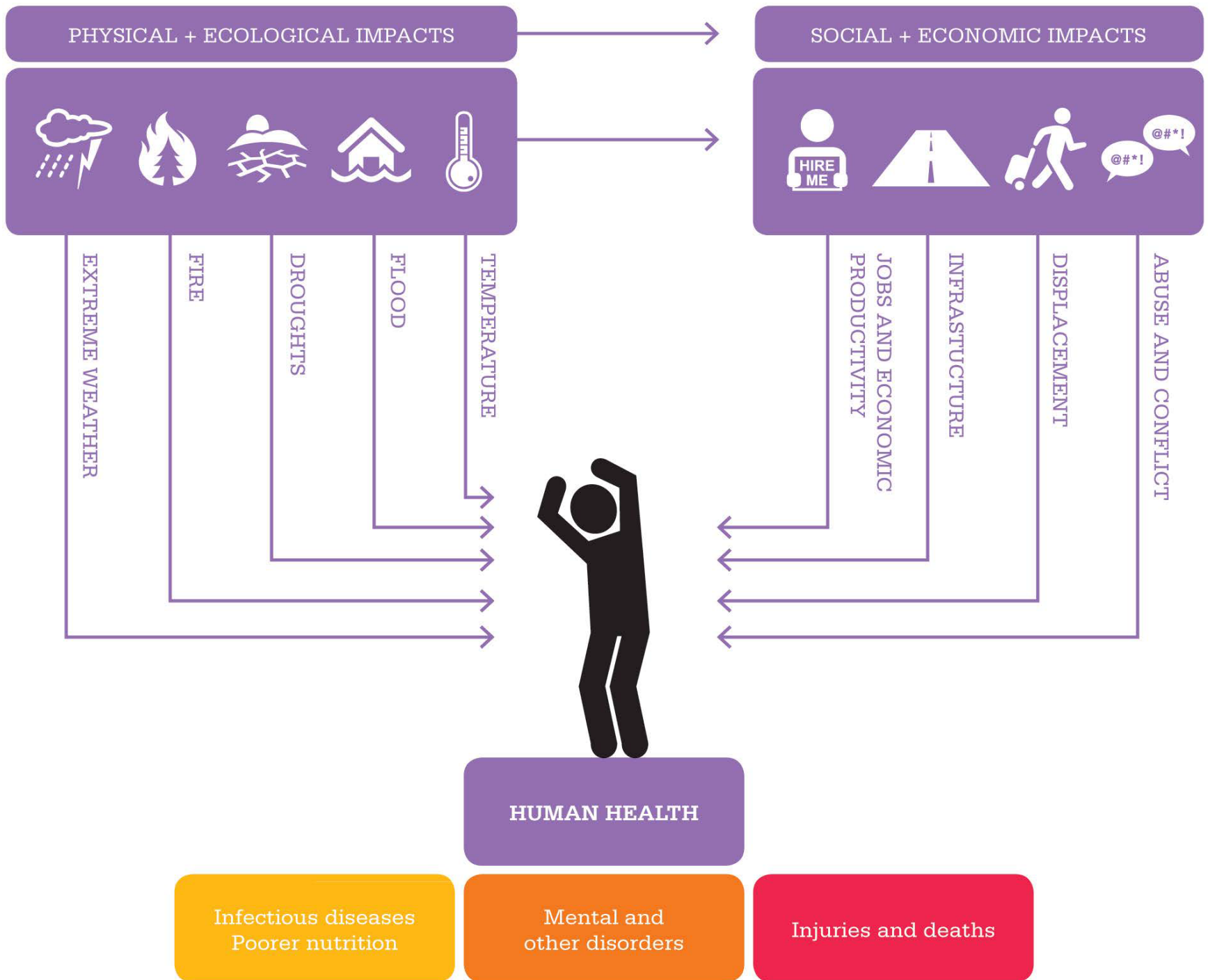
\*Data from The Global Carbon Project.



# Responding to climate change is the biggest health challenge of our time.

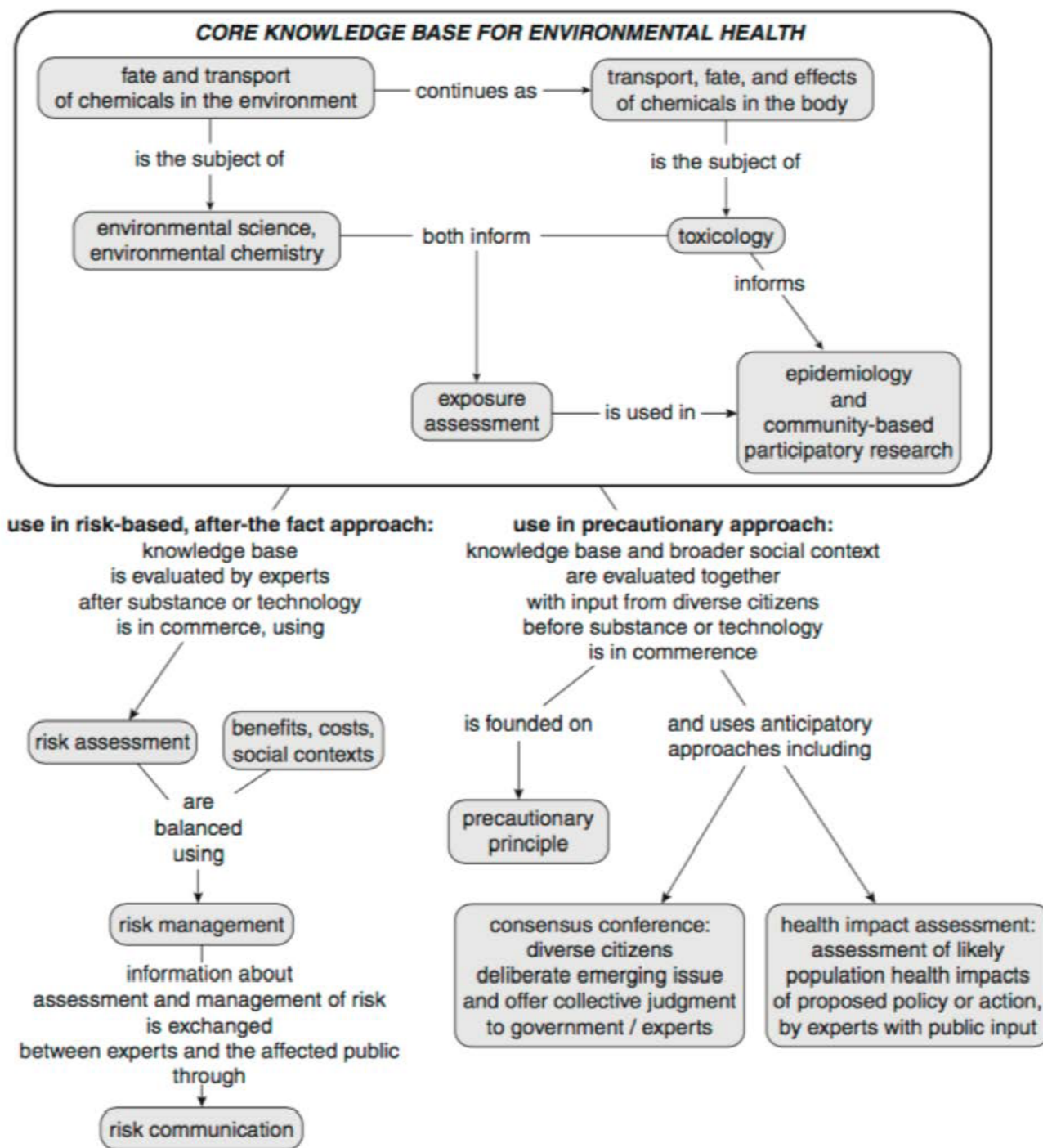
Lancet Commission on Health and Climate 2015 (2015). Health and climate change. <http://climatehealthcommission.org/the-report/>





# Reflection on the process, decision making and ethics

There are two main pathways/tools in environmental health decision-making: note the points of philosophical diversion



# ENVIRONMENTAL HEALTH RISK ASSESSMENT

Guidelines for assessing human health  
risks from environmental hazards

## Human health risk assessment is...

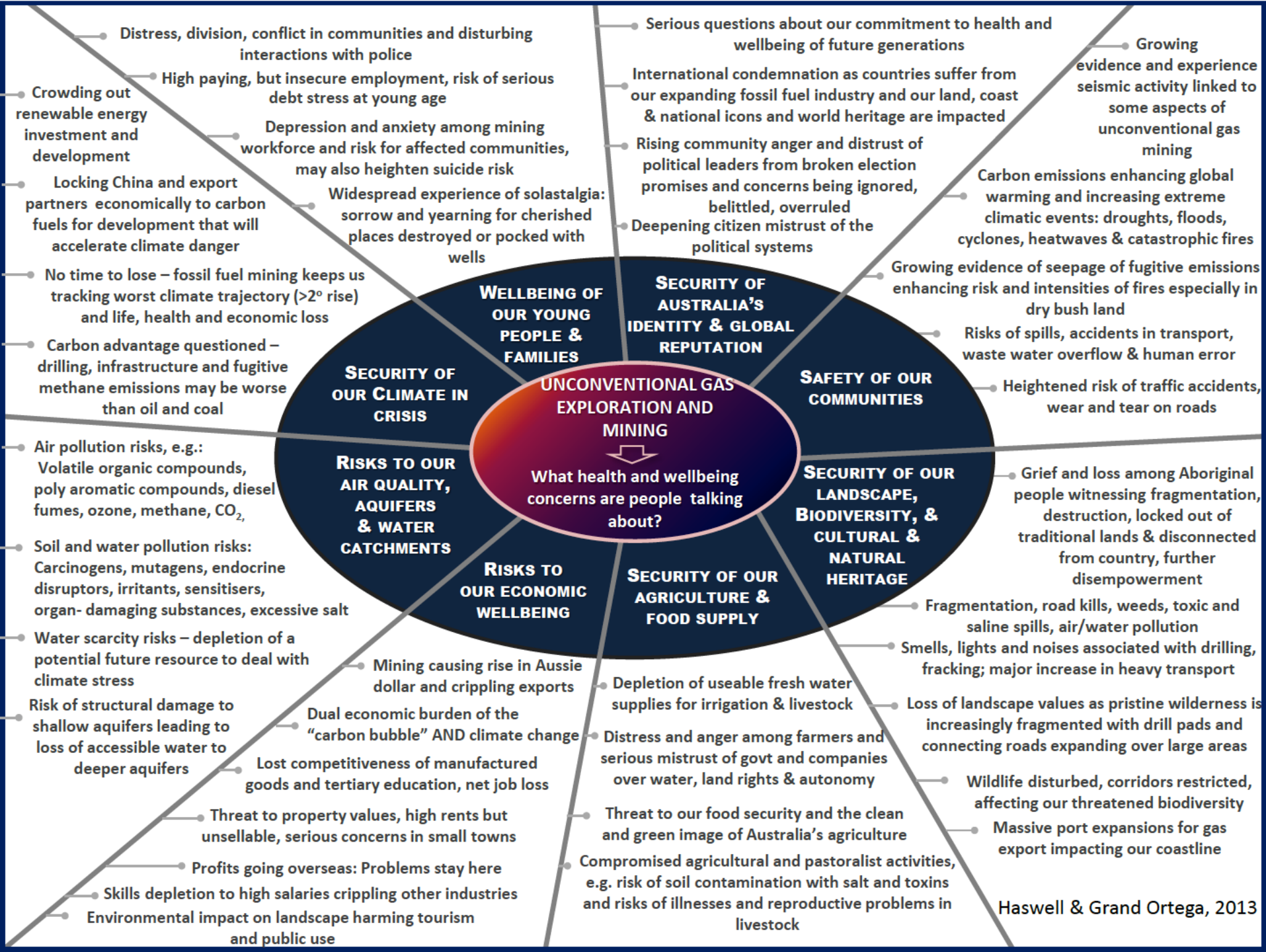
*A process of estimating the potential impact of a chemical, biological, physical or social hazard on a specified human population or ecological system under a specific set of conditions and for a certain time frame'*

- *enHealth, 2012*



# Underlying Assumptions of Health Risk Assessments

- Risks to human health from environmental hazards can be quantified
- Underlying concept behind most environmental health assessment
- Despite uncertainties and assumptions, is widely considered able to guide ‘rational, scientific’ decisions about safety
- ? Is therefore able to ensure protection of health and wellbeing of people through regulation



# What's missing?

## What fits poorly into risk assessment?

- Environmental justice, power differentials
- Indigenous worldviews, ways of being and doing
- Intergenerational trauma, anger, racism
- Vastly different environmental health living conditions, multiplicity of vulnerabilities
- Complex interactions, mental health, endocrine disruptors
- Industries posing multiple, decentralised potential hazards, outpacing human health research, no baseline
- Climate change changing the environment
- Human error and human carelessness
- Politics, volatile markets

# Why is evidence from the US particularly important to understanding health impacts?

- Australia's unconventional gas industry is in its infancy. Very little research has been done (no pre, post measurements, small sample sizes, etc.) to understand the impacts on health and wellbeing of affected communities.
- In contrast, an estimated 15.3 million Americans live within a mile of one or more unconventional gas or oil wells (fracked since 2000).
- This has occurred in many states, with varying regulatory regimes and physical and social conditions.
- Research is now building rapidly. This represents an invaluable resource that was not available to many US authorities when the industry began.

Perhaps most importantly

- We have witnessed what can happen to protective regulation very quickly in a Western democracy.

# Approaches to environmental hazards

- **Precautionary approach**

- In absence of scientific information (proof) err on side of caution (precautionary principle)
- Often favoured by affected communities – its MY Health
- Banning of chemicals, processes => substitution with less harmful alternatives

- **Risk assessment approach**

- Base decisions on available scientific evidence
- Define acceptable and unacceptable risk
- Avoid unnecessary burden on industry by use of 'overconservative' standards

# **Role of ethics in shale gas policies**

**de Melo-Martin et al. (2014, p1114) argued:**

“that policy makers have a prima facie duty to minimize false negatives [not proceed in the case of shale gas mining] based on three considerations:

- (1) protection from serious harm generally takes precedence over the enhancement of welfare;
- (2) minimizing false negatives in this case is more respectful to people's autonomy; and
- (3) alternative solutions exist that may provide many of the same benefits while minimizing many of the harms”.

Science of the Total Environment 470-471: 1114-1119.

# Unproven efficacy of regulation in eliminating these risks and harms

Can – will – for how long – who pays?

Uncertainty about the effectiveness and feasibility of regulations to provide comprehensive, long term protection against the full range of health risks and concerns and cumulative environmental impacts.

# In summary

- I have raised more questions than answers in this presentation and hope that I have raised awareness of opening eyes to the fuller complexities involved in making the right decisions.
- Health is impacted by all the dimensions studied here, with painful consequences for those who experience the potential risk.
- Science can only go so far – these are values questions impacting on people with very different value systems.
- I personally urge the NT government to look for win win solutions in development, and avoid situations such as unconventional gas mining where the most vulnerable face the greatest risks and benefit is questionable.



**For further information, contact:**

**Professor Melissa Haswell**

